2023 Aug-08 PM 04:28 U.S. DISTRICT COURT N.D. OF ALABAMA

7/30/2019

Chestnut, et al., v. John H. Merrill

Josiah Bonner

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IN THE UNITED STATES DISTRICT COURT FOR
THE NORTHERN DISTRICT OF ALABAMA
SOUTHERN DIVISION

LAKEISHA CHESTNUT, et al.,
Plaintiffs,

vs.

CASE NO. 2:18-cv-907-KOB

JOHN H. MERRILL, in his official capacity as Alabama Secretary of State,

Defendant.

* * * * * * *

The videotaped deposition of JOSIAH

BONNER was taken before Bethany Whaley,

Certified Court Reporter, ACCR 661, as

Commissioner, on Tuesday, July 30, 2019,

commencing at approximately 9:00 a.m., at the

Office of Attorney General, 501 Washington

Avenue, Montgomery, Alabama, pursuant to the

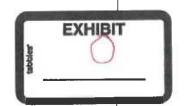
stipulations set forth herein.

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2	(Continued)	2 3	STIPULATIONS
3	(Continued)	,	It is hereby stipulated and agreed by and between counsel representing the parties
4	Representing the Defendant:	4	that the videotaped deposition of JOSIAH
5	Mr. Dorman Walker	5	BONNER is taken pursuant to the Rules of Civil Procedure, and that said deposition may be
6	Balch & Bingham		taken before Bethany Whaley, Certified Court
7	105 Tallapoosa Street	6	Reporter, as Commissioner, without the
8	Suite 200	7	formality of a commission; that objections to questions, other than objections as to the
9			form of the questions, need not be made at
10	Montgomery, Alabama 36104 334,2693138	8	this time, but may be reserved for a ruling at such time as the deposition may be offered
11	dwalker@balch.com	9	into evidence, or used for any other purpose
12	uwaikei@uaicn.com	10	by either party hereto, provided by the
13		11	Statute. It is further stipulated and agreed
14	Algo Drogont	10	by and between counsel representing the
15	Also Present:	12 13	parties in this case, that the filing of the
16	Erika McKay, Governor's office	14	deposition of JOSIAH BONNER is hereby waived,
17	Bryan Taylor, Governor's office	15	and that said deposition may be introduced at the trial of this case or used in any other
	Skip Warren, videographer	-5	manner by either party hereto provided for by
18		16	the Statute, regardless of the waiving of the
19		17 18	filing of same. It is further stipulated and
20		19	agreed by and between counsel and the witness
21		20 21	that the reading and signing of the deposition by the witness is waived.
0.0		i	by the withess is waived.
22		22	* * * * * * *

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Josiah Bonner

THE VIDEOGRAPHER: The marks the 1 My name is Josiah Robins Bonner, 2 2 beginning of MPEG one, volume one in the 3 videotape deposition of Josiah Bonner. We are 3 Q. And what is your address? 4 on the record. Today is Tuesday, July 30th, 1163 Wellesley, W-E-L-L-E-S-L-E-Y, 5 5 2019, and the time is 9:01 a.m. Green, Tuscaloosa, Alabama 35406, but I am in 6 My name is Skip Warren. I'm the the process of moving. And so my new address 7 7 videographer. The court reporter is Bethany is 7216 Sibley, S-I-B-L-E-Y, Montrose, 8 В Alabama, M-O-N-T-R-O-S-E, 36559. And that Whaley. We're at the offices of the Alabama g Attorney General in Montgomery, Alabama. The 9 will be effective September 1st. 10 10 matter is Chestnut, et al. versus Merrill, Q. And have you ever been deposed 11 11 et al. The Civil Action Number is before, sir? 12 12 218-CV-907-KOB. I was asked that question, and I A. 13 Would counsel and all present 13 was not able to give a definitive answer. So 14 14 please introduce themselves after which the I don't believe I have, but I have 15 court reporter will swear in the witness? 15 participated in depositions when I was in 16 16 MS. MADDURI: Lalitha Madduri for Congress. 17 17 the plaintiffs. Q. In what capacity did you 18 18 MR. DAVIS: Jim Davis for participate? 19 Secretary of State John Merrill. 19 A. I was chairman and then ranking 20 20 MS. HOWELL: Laura Howell for member of the House Ethics Committee. So we 21 21 Secretary of State Merrill. deposed witnesses when we were doing 22 MR. WALKER: Dorman Walker for 22 investigations. I have been called as a Page 6 Page 8 1 Secretary of State John Merrill. 1 witness -- or I was told I would be called as 2 2 MS. MCKAY: Erica McKay, a witness in civil disputes, child custody 3 3 Governor's Legal Office. cases and all, but I never actually testified. 4 4 MR. TAYLOR: Bryan Taylor -- Bryan Q. Okay. So you've never testified 5 5 with a Y -- Governor's Legal Office. in a court of law or any other -6 6 JOSIAH BONNER, A. Not that I'm aware of. 7 7 being first duly sworn, was examined and Q. So I'll just go over a couple a testified as follows: ground rules then. 9 q A. Okay. 10 10 **EXAMINATION BY MS. MADDURI:** So we're going to try to make a 11 Q. Good morning --11 clear record, and for the sake of the court 12 12 A. Good morning. reporter, I'll ask you questions, and I just 13 13 Q. -- Mr. Bonner. Thank you for ask that you wait until I'm finished asking 14 14 being here. the question before you respond, and I will 15 15 A. Thank you. similarly try not to speak over you to make 16 16 Q. Like I said, I think we'll wrap up her job a little bit easier. 17 17 in about ten minutes, but we do appreciate And it's also important just to 18 18 your time and taking the morning out for us, give audible answers, either yes or no, as 19 19 so thank you. opposed to shaking your head or nodding your 20 20 A. It's my pleasure. Absolutely. head or saying uh-huh or um-hmm just because 21 21 Q. Can you please state your full it's hard to understand what that means when 22 name for the record? 22 it's on paper. Does that all make sense? Page 7 Page 9

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		T	
1	A. Yes, ma'am.	1	the phone call or exactly who called me.
2	 Q. And if you don't understand a 	2	I believe it was the the chief
3	question that I ask, please just let me know,	3	counsel, Mr. Taylor, who called just to make
4	and I'll try to clarify.	4	me aware of this, but I wouldn't want to swear
5	A. Okay.	5	under oath about that because it could have
6	Q. If you don't tell me that you	6	been someone else. But it was someone in
7	don't understand	7	that in that legal office.
8	A. (Witness nods head.)	8	Q. Okay. And what did they tell you
9	Q I'll assume that you have	9	about the case?
10	understood. Does that make sense?	10	MR. DAVIS: I would object to that
11	A. It makes sense.	11	on grounds of privilege. Mr. Taylor and the
12	Q. Okay. And if you need a break at	12	Attorney General's office represent
13	any time, just please let me know.	13	Mr. Bonner. So don't go into details about
14	A. (Witness nods head.) Okay.	14	what the legal office has told you about the
15	Q. I just only ask that if there's a	15	case.
16	question pending we just finish that question	16	Q. (By Ms. Madduri) What is your
17	before we take the break.	17	general understanding of the case?
18	A. That sounds fair.	18	A. Well, my general understanding is,
19	 Q. Okay. Is there any reason today 	19	is that there was a challenge to the current
20	that you can't give your full and honest	20	district lines and that the judge determined
21	testimony?	21	that there was not enough time to order to
22	A. No, ma'am.	22	rule on that and to order new district lines
	Page 10		Page 12
	raye 10	-	rage 12
1	Q. Any medication or anything like	1	and that that matter would be set aside.
2	that?	2	And that the remaining question
3	A. No, ma'am.	3	was whether or not the plaintiffs' contention
4	Q. Okay. Great. So how did how	4	that there be two minority districts would be
5	did you learn about this case?	5	heard at a later time.
6	A. I was told, I believe, by a member	6	Q. And I'm not asking you for any
7	of our legal staff that there was a case and	7	privileged information here, but who else have
8	that the Secretary of State's office and the	8	you spoken with about the case other than the
9	Attorney General's office and the plaintiffs	9	lawyers that
10	may all have some interest in talking with me	10	A. No one else.
11	given that I had worked on Capitol Hill for	11	Q. Were you provided with any
12	18 years and then served in Congress for six	12	documents or records regarding the case?
13	terms.	13	A. I I was I met with one of
14	Q. Okay. And do you remember when	14	the attorneys in the Governor's office who
15	you learned about the case?	15	advised that I did not need to read any
16	A. It would have been within the last	16	documents or ask for any documents to prepare
17	six months. I've been with Governor Ivey for	17	for this. And therefore, I did not ask for
18	seven and a half months. I've been her Chief	18	any documents, and I did not read any
19	of Staff since January 15th, and so it was	19	documents.
20	after I moved into the Chief of Staff's	20	Q. How did you prepare for today's
21	office, but I don't keep a daily calendar I	21	deposition, if you did?
22	keep a daily calendar, but I I don't recall	22	A. I got up, put on a nice suit, and
	Page 11		Page 13

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Josiah Bonner

1	I I really came prepared to discuss my	1	A. Well, at the time I grew up in
2	experiences of having worked on Capitol Hill	2	Camden, which is no longer in the district.
3	in the federal delegation, Alabama	3	lt's in Congresswoman Sewell's district, in
4	Congressional Delegation for about 28 years.	4	the 7th district. But the the districts in
5	Q. Understood. So we can dig into	5	Alabama have changed over the last 40 to
6	that. So you were the congressional	6	50 years based on the population changes.
7	representative for Alabama's 1st district	7	The Black Belt of Alabama, which
8	A. Yes, ma'am.	8	is predominantly the 7th congressional
9	Q starting in 2003; is that	9	district, has lost population, and therefore
10	right?	10	they've had to go into Jefferson County which
11	A. Yes, ma'am.	11	is the most populated county in the state and
12	Q. Okay. Until 2013?	12	some even into Montgomery County as well jus
13	A. Yes, ma'am.	13	to find enough people.
14	Q. Can you just describe for me your	14	The county I grew up in had
15	district generally?	15	probably 14,000 people in it when I was a
16	A. It is a it's a very special	16	child, and it probably has 14,000 people in it
17	part of Alabama. If you every member of	17	today if you're lucky. But I grew up in the
18	congress would think their district is the	18	northern part of the district. But then in
19	most special, but ours is unique in the sense	19	1984, I moved to help my predecessor Somry
20	that it's the only coastal district. So we	20	Callahan get elected to Congress. I was his
21	have mountains in north Alabama, and in south	21	
22	Alabama, we have beautiful Gulf Coast beaches.	22	campaign press secretary, and then after he was successful with his election, he asked me
1	Page 14 So Mobile and Baldwin Counties are	1	to go to Washington with him.
2	the two largest counties in the district.	2	Q. Can you describe you talked a
3	They anchor, and they have for the last 40 to	3	little bit about geography, a little bit about
4		4	
5	50 years, the contiguous counties surrounding	5	other aspects of the district. Can you talk a
6	it. There's a lot of continuity in that	6	little bit about the demographics of your
7	district in terms of its economy, in terms of		district when you represented it?
8	its history, and in terms of its its DNA.	7	A. So Mobile is the largest city in
	A lot of it revolves around the water, around	8	the district, and it's the port of Alabama.
9	the river system.	9	So we have one of the largest intrastate water
10	And when I was elected in 2002, I	10	systems in the nation. The Mobile Delta is
11	became the fifth member of Congress to	11	the second largest body of of water of its
12	represent that district since in in	12	kind in the nation. Second only to the
13	90 years. So there's not been a lot of	13	Florida Everglades.
14	turnover. I worked for my immediate	14	So the district's livelihood feeds
15	predecessor. I was his press secretary and	15	off of the bay and of the delta and of the
16	then later his Chief of Staff.	16	river system. As a port city, we have a lot
17	And I actually interned for his	17	of cargo that comes in and out of Mobile every
8	predecessor when I was in college. So it's my	18	day. And a lot of that cargo that goes out
19	home, and as a result, I know that area of the	19	come from the surrounding areas.
20	state fairly well.	20	It comes from the timber-producing
21	Q. Which part of the district did you	21	companies in Clarke County and in Monroe
22	grow up in?	22	County and in Escambia County. It comes from

Pages 14 to 17

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Josiah Bonner

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1
         the poultry-producing counties. I mean, it's
                                                                        in Mobile and Baldwin Counties. It's just --
                                                                2
  2
                                                                        it's one of the oldest parts of the country
         a state port. It's, I think, the 13th largest
                                                                3
  3
         in the nation.
                                                                        quite frankly. And -- and that area's
  4
                                                                4
                 But in some areas like in -- in
                                                                        political geography matches well with its
                                                                5
         timber, we're the largest. In coal, we've
                                                                        economic and social geography as well.
                                                                6
  6
         been number one or two in the nation. So the
                                                                           Q. I think you talked a little bit
                                                                7
 7
         district's compactness has been largely
                                                                       about the economic part of that. Can you talk
 8
                                                                8
                                                                       a little bit about the political part that you
         because the legislature and the federal
                                                                9
 9
                                                                       just mentioned, the political --
         courts, when the legislature couldn't agree on
10
                                                               10
                                                                           A. Well, as I say, Congressman Frank
         a legislative plan, recognized that there was
11
                                                               11
                                                                       Boykin was -- John McDuffie was elected in the
         a community of interest in the 1st
12
                                                               12
         congressional district that was unique.
                                                                       19 teens. He became a federal judge when he
13
                                                               13
                                                                       left Congress. Frank Boykin was in for
                 And that community of interest, it
14
                                                               14
                                                                       28 years. He was the last Democrat member
        involves banking, it involves education, it
15
                                                               15
                                                                       elected. Jack Edwards was elected in 1964,
         involves health care. If you're in
16
                                                               16
                                                                       served for 20 years. Sonny Callahan was
         Monroeville, Alabama and you're -- you've been
17
                                                               17
                                                                       elected in 1984, served for 18 years.
         diagnosed with an illness that needs a
                                                               18
18
                                                                               And then when I was elected in
        specialty hospital, you go to Mobile.
19
                                                               19
                 If you are in -- working along
                                                                       2002, I served -- I did not complete my term,
20
        highway -- U.S. Highway 43, which runs from
                                                               20
                                                                       but I was elected to my sixth term and later
21
                                                               21
         Mobile all the way up to Thomasville, working
                                                                       resigned. But the -- the district has, since
22
                                                               22
                                                                       1964, elected Republican members of Congress,
         at one of the chemical companies that have
                                              Page 18
                                                                                                             Page 20
                                                               1
 1
        located there or a steel mill that's located
                                                                      but we have had a diverse political history
 2
                                                               2
                                                                       throughout the district as well. For
        there, it's very likely that you live
 3
        somewhere in Mobile or Baldwin Counties
                                                                      instance, Mobile elected an African-American
 4
                                                                4
                                                                      mayor, Sam Jones, when it was still a majority
        because Washington County is not a very
 5
                                                               5
        populated county. They couldn't supply all
                                                                       white city.
 6
                                                                6
        the workers for those industrial needs.
                                                                              Unlike other cities in Alabama and
 7
                                                               7
                So the -- the district truly is a
                                                                      in the deep south, Mobile avoided some of the
 8
                                                               8
        cohesive area that has been that way since
                                                                      racial -- racially charged issues that
 9
                                                               9
                                                                      Birmingham, Selma, and Montgomery had. We had
        the -- the early 1960s in the -- in the --
10
                                                              10
        when we had eight members of Congress, Mobile
                                                                      a mayor, long before I lived there, that
11
                                                              11
        and Baldwin Counties were separated. But
                                                                      worked hard to make sure that Mobile avoided
12
        after that time, the -- the leadership of
                                                              12
13
                                                              13
        Alabama legislature and the Courts recognize
                                                                              And Mobile being a port city has
14
                                                              14
        that it was impossible to separate Mobile and
                                                                      so much more international influence than,
15
                                                              15
        Baldwin Counties because they were connected
                                                                      quite frankly, some of the other cities as
16
                                                              16
        by the bay and they truly -- they have
                                                                      well. Plus, we're a much older city than
17
                                                              17
        something in common that very few other parts
                                                                      Birmingham, for instance.
18
                                                              18
        of the state have.
                                                                          Q. Okay. So you mentioned sort of
19
                                                              19
               This year is Alabama's 200th year
                                                                      the unique economic features and political
20
                                                              20
        as a state, but Mobile was founded in 1702.
                                                                      features. And I think you also said social
21
                                                              21
        Alabama was -- became a state in 1819. So
                                                                      features. Can you talk a little bit about
22
                                                              22
        even the oak trees talk a different language
                                                                      those?
                                                                                                            Page 21
                                             Page 19
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1
                                                               1
                  We're not bragging, but we're the
                                                                      lot of people in that part of the state
  2
         mother of Mardi Gras. So most Americans think
                                                              2
                                                                      together.
  3
                                                               3
         of Mardi Gras, they think of New Orleans, but
                                                                          Q.
                                                                               So I think we're getting there
  4
                                                               4
         they would be mistaken because it started in
                                                                      already, but I think you're describing some
  5
                                                              5
         Mobile. And it is spread throughout our area
                                                                      communities of interest that exist in your
  б
                                                              6
         of the state, Fairhope, Gulf Shores, Orange
                                                                      district. Can you just in your own words tell
  7
                                                              7
         Beach, Dauphin Island.
                                                                      me what a community of interest means?
  8
                                                              8
                 It -- it is a part of the
                                                                          A. Well, I think a community of
  9
                                                              9
         religious life of the district because it's
                                                                      interest is an area that complements each
 10
                                                             10
         actually connected to the Catholic church, but
                                                                      other, that -- that supports each other, that
 11
                                                             11
         it's also something that -- other cities today
                                                                      connects to each other, and it does it in
 12
                                                             12
         might start a Mardi Gras society, but none
                                                                      business and commerce. It does this in
 13
                                                             13
         have some as old as 150, 160 years of age. So
                                                                      education. It does it in law.
 14
                                                             14
         it -- it is something that people in south
                                                                              I mean, the attorneys in the small
15
                                                             15
                                                                      towns around Mobile practice law at the
         Alabama take part in throughout our district.
 16
                                                             16
                It's not uncommon during the
                                                                      federal courthouse in -- in Mobile. They
17
                                                             17
                                                                      wouldn't go to the Middle District or to the
         season for there to be 150 to 350,000 people
18
                                                             18
         that have come in from all the surrounding
                                                                      Northern District, with rare exception.
19
                                                             19
                                                                              And then certainly that community
         towns. And some rent motel rooms and some
                                                             20
20
        bring their RVs, but it's a family
                                                                      of interest has a political overtone as well.
21
                                                             21
                                                                      When you are fortunate to be elected to
        celebration.
                                                             22
 22
            Q. Is that in Mobile?
                                                                     represent your district in Congress, you then
                                             Page 22
                                                                                                         Page 24
 1
                                                              1
             A.
                  It is.
                                                                     quickly realize that you have an obligation to
 2
                                                              2
                  It is?
             Q.
                                                                     serve the people in that district.
 3
                                                              3
                  That's where it originated, but
                                                                             And so compactness, ease of
 4
                                                              4
         it's also in Fairhope, and it's in all of the
                                                                     travel, going from one end of the district to
 5
                                                              5
         other veteran communities as well. But it's
                                                                     the other, either north, south, east, or west
                                                              6
 6
         also -- I would -- I would expand the social
                                                                     is important, how you locate your district
 7
                                                              7
         beyond just a celebration. Mardi Gras, too,
                                                                     offices.
 8
                                                              8
                                                                             Every congressional office has a
         connects heavily to Mother Nature. We have
 9
                                                             9
         sailing. We have fishing on the rivers, in
                                                                     budget that's roughly the same amount. There
                                                            10
10
        the gulf, in the bay.
                                                                     is a slight adjustment for a major
11
                                                            11
                 Hunting is a popular sport. It's
                                                                     metropolitan area like New York City or Los
12
                                                            12
        a very social sport. It's a big -- big
                                                                     Angeles or Dallas. But you have basically a
13
                                                            13
        economic driver too. And so -- so, you know,
                                                                     million dollars -- it may be a little bit more
                                                            14
14
        many instances you choose to live close to
                                                                     than that now -- to pay your staff, to rent
15
                                                            15
        where you work or close to where the schools
                                                                     your office, to provide services to your
16
                                                            16
        are that you want your children to go to, but
                                                                     constituents.
17
                                                            17
        a lot of people choose to live in south
                                                                            And so that -- that community of
18
                                                            18
        Alabama because of the plethora of
                                                                     interest and that compactness is helpful to
19
                                                            19
        opportunities they've got to socialize, to
                                                                     you to be a better representative, to make
20
                                                            20
        enjoy nature, and to enjoy getting out of the
                                                                     sure that you can do town hall meetings, that
21
                                                            21
        woods and getting in the water. And -- and
                                                                    you can go to your constituents and that they
                                                            22
22
        it's -- it's a common thread that connects a
                                                                     don't have the burden of coming to Washington
                                            Page 23
                                                                                                        Page 25
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to see you.		1	25 different countries that live in that part
	elpfully Alabama's	2	of south Mobile County. A smaller population
3 legislature has created		3	but nonetheless a diverse population, lives in
of for communities of i		4	the fishing village of Bon Secour, which is
we've talked you kno		5	over in Baldwin County, near Gulf Shores and
6 And I can I can read		6	Orange Beach.
7 It's from the leg		7	So, for instance, when we've had a
8 Reapportionment Com		8	hurricane or when we had the oil spill
9 Congressional, Legislar		9	hurricane that was most devastating to our are
Education Redistricting		10	was Hurricane Ivan in 2004. Hurricane Katrina
		11	hit in 2005. It was equally – it was worse
interest is defined as an	. volimitating of	12	for the Gulf Coast, but Hurricane Ivan was
similarities of interest in	arta (, mil 1000 Billion	13	really more damaging to south Alabama than
limited to, racial, ethnic		14	Hurricane Katrina.
governmental, regional		15	Or when we had the oil spill in
partisan, or historic inte		16	2010 off the coast of Louisiana, my office,
municipal, or voting pro		17	our staff, we worked to make sure that the
18 commonality of commu		18	entire community of interest got the messages
		19	
Do I think you		20	of evacuation, of safety, of shelter, of of
of these already. A. (Witness nods		21	help from FEMA, of of of help from the
		22	organization that was set up by the Obama administration help after the oil spill that
	Page 26		Page 28
we've talked about are the	racial and ethnic	2	Mr. Feinberg oversaw.
Olles.	- 13	3	So you do that by going by
71. (Willoss Hods He		4	having translators. You do that by by
Q. Cui you talk a li		5	actually doing flyers and mailings in
	om that aspect in	6	different languages. You do it by working
Jour District.			with the Red Cross and other groups that
z i. Won, the method		7	actually specialize especially a lot of
diverse ethnic population.		8	faith-based groups that specialize in
a small costal community		9	contacting those different communities.
the part of Mobile County		10	So it would be one of the most, if
capital of Alabama.		11	not the most, diverse congressional districts
If you enjoy eating	5 out the or the	12	in the state. We have a large
meat or oysters or fish in \	, adminguit, 2 c, at	13	African-American population that is spread
some of the finest restaura	, 100 101	14	throughout the district, but there is a city
likely that the product cam		15	in the district, Prichard, Alabama, that
Batre. It's a it's a shipbu		16	has it's one of the it would be one of
community. And it is also		17	the ten largest cities in the state probably.
famous native sons, Forres	toump, canou monito.	18	And it's today a majority
He is fictional.		19	African-American population, but it wasn't
But we have people		20	that long ago when it was majority Caucasian
from Vietnam, from Thaila	and, from Taiwan, from	21	population. They elected their first
China, from Mexico, proba	ably 17, maybe 20 or	22	African-American mayor when it was majority

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1
          white town. And then after that, they elected
                                                                       that splits Clarke County?
  2
                                                                2
          a white lady mayor when it was a majority
                                                                           A. Clarke County, this area is
  3
                                                                3
          African-American town.
                                                                       predominantly the area that leads into
                                                                4
                 So there's been -- as I said
                                                                       Jackson, Alabama. So Clarke County has three
  5
                                                                5
         earlier, unlike some cities in the state and
                                                                       large cities. The county seat is Grove Hill.
  6
                                                                6
         throughout the nation, we have had a more
                                                                       And then the northernmost city is Thomasville.
  7
                                                                7
         harmonious relationship with the different
                                                                       and then Jackson is the southernmost city.
  8
                                                                8
         racial backgrounds and ethnic backgrounds than
                                                                               And so I will tell you that when
  9
                                                                9
         a lot of other parts of the country.
                                                                       the decision was made in the redrawing prior
 10
                                                              10
                  So you mentioned Prichard as a
                                                                       to this current map to split Clarke County,
 11
                                                              11
         place that's majority African-American. Are
                                                                       there were a lot of local people, local
 12
                                                              12
         there other places in the district where
                                                                       leaders, the editor of the newspaper, the --
 13
                                                              13
         African-Americans are more concentrated?
                                                                       some of the mayors, some of the other
 14
                                                              14
             A. There -- there are parts of Mobile
                                                                       prominent citizens in the community, both
                                                              15
 15
         that are. Africatown, the plateau community,
                                                                       African-American and white who were not
                                                              16
 16
         is part in Mobile and part in Prichard.
                                                                       excited about having the split county.
 17
                                                              17
         Trinity Gardens -- there are sections of
                                                                               But when -- when the legislature
                                                              18
 18
         town -- of the city of Mobile that are.
                                                                       made the decision and before that in the
 19
                                                              19
                 But I'm -- I -- I don't know the
                                                                       previous redistricting effort to split Clarke
 20
                                                              20
         numbers, but you could look at Bay Minette
                                                                       County, the members of the congressional
 21
         which is the county seat of Baldwin County.
                                                              21
                                                                       delegation made a commitment to the people of
 22
                                                              22
         You can look at Chatom which is the county
                                                                       Clarke County that rather than being concerned
                                              Page 30
                                                                                                           Page 32
                                                               1
  1
         seat of Washington County. You could look at
                                                                      about having their county split, they would
                                                               2
  2
         Monroeville which is the county seat of Monroe
                                                                      find it beneficial. And we worked our hearts
                                                               3
  3
         County. And you would see a -- a -- a healthy
                                                                      out to make that happen.
                                                               4
  4
         balance in terms of the racial makeup. I just
                                                                              So when I was elected in 2002,
                                                               5
 5
         can't tell you what those are.
                                                                      Congressman Artur Davis was elected the same
                                                               6
  6
                And I'm not -- I'm not trying to
                                                                      year from the 7th congressional district, and
                                                               7
         ask you for facts or figures, so thank you.
                                                                      Artur and I agreed to do joint town half
 β
                                                               8
         That's helpful.
                                                                      meetings. When Congressman Davis left
                                                               9
                One -- I think it would be helpful
                                                                      Congress and Congresswoman Terri Sewell came
10
                                                              10
        if I gave you a map to look at instead of --
                                                                      in, she and I agreed to do joint town hall
11
                                                              11
         so I can -- this is the current Congressional
                                                                      meetings.
12
                                                              12
        District Plan which we can mark as Exhibit 1.
                                                                              The ironic and, quite frankly, sad
13
                                                              13
                (Bonner Exhibit 1 was
                                                                      thing was that we asked C-SPAN. We asked the
14
                                                              14
                 marked for identification.)
                                                                      national media if they would like to see a
15
                                                              15
                MR. DAVIS: Here, hand this down
                                                                      black Democrat from Birmingham and a white
16
                                                              16
        to Bryan, and I will share -- I'll look on
                                                                      Republican from Mobile do a joint town hall
17
                                                              17
        with Jo. Just make sure you can see it.
                                                                      meeting, and because it wasn't crossfire, it
18
                                                              18
           A. I've seen this before.
                                                                      wasn't controversial, and we weren't putting
19
                                                              19
            O. (By Ms. Madduri) Yes. I'm sure
                                                                      boxing gloves on and -- and fighting each
20
                                                              20
        you're familiar with this. I wanted to ask
                                                                      other politically, it didn't make a lot of
21
        you in Clarke County, what is that area that
                                                              21
                                                                      news. But we did that every year.
22
                                                             22
        is encompassed in congressional district 1
                                                                             And we did it. It's now
                                             Page 31
                                                                                                          Page 33
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Josiah Bonner

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1	continued. Congressman Byrne, I believe,	1	Congress sent their Chiefs of Staff or a
2	continues to have these meetings with	2	designee to come down to work with the
3	Congresswoman Sewell. And so the concerns	3	legislature to to obviously the
4	that the people in Clarke County had was that	4	legislature made the decision on drawing for
5	they felt, if I can speak for them, what they	5	the federal races, for the state races, for
6	told me was they felt they were concerned	6	the state school board.
7	that if they had a split county that they	7	So our role was to come down to
8	would not be served by either member of	8	answer questions, to work with them to help
9	Congress.	9	understand communities of interest,
0	And in fact, you'd probably add up	10	compactness of district, and offer whatever
1	that we spent as much time in Clarke County as	11	help we could to help them do their
2	we did in any of the other counties, but that	12	constitutionally mandated job of redrawing the
3	area goes north of Jackson, but it does not	13	districts every ten years.
4	go as I recall, it doesn't go all the way	14	Q. Were you ever involved in actually
5	into Grove Hill, and it certainly doesn't go	15	drawing the map?
6	to Thomasville. And yet when someone from	16	A. I I saw others who knew how to
7	Thomasville would call our office needing	17	work the computer, but I never actually did
8	help, or when someone from Jackson would call	18	that, no, ma'am.
9	Congresswoman Sewell's office needing help,	19	Q. And what did you think about I
0	help was there.	20	guess, first, what did you think about the
1		21	removal of Wilcox County from
2	Q. And just so I'm clear, when when was you mentioned it happened in a	22	A. Well, it was personally
	Page 34		Page 36
1	previous redistricting cycle. When did	1	disappointing because it was my home county,
2	this	2	but it was not a surprise. The population
3	A. So the	3	there was a desire at that time made to create
4	Q change happen to add Clarke	4	a minority district.
5	County or this part of Clarke County into	5	And at that time, they needed a
6	A. So when when Congressman	6	certain percentage of minority vote in that
7	Callahan was elected in 1984, Wilcox County	7	district to give the best chance of creating
8	was in there, my home, and all of Clarke	8	that district. So there's a higher percentage
9	County. So the district actually, instead of	9	of African-Americans in Wilcox County even
0	having six counties, had seven counties.	10	though it's a small county, 14, 15,000 people.
1	But because of the adjustments in	11	And so the legislature at that
2	population, the Wilcox County left in the	12	time made that decision, and so that's why
3	1990 redrawing and Clarke County became split	13	there's they call it the finger. But
4	as I recall in the 2000 and then again in	14	that's why there's a finger that goes up into
5	2010. And so it was split in 2000. It was	15	Jefferson County that's going after the
	split further in 2010.	16	largest population of primarily
6	Q. And what was what was your	17	African-American voters that can also connect
		18	into the other Black Belt counties to create
7	involvement, if any in that		THE STATE PARTY PARTY PARTY AND AND ALAMAN
7 8	involvement, if any, in that	19	that minority district
7 8 9	A. Well, I was a member	19 20	that minority district.
7 8 9	A. Well, I was a memberQ in those decisions?	20	Q. In your view, did Wilcox County
6 7 8 9 0 1	A. Well, I was a member		

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Josiah Bonner

of what was formerly congressional district 1,	1	6th in the 7th district or the 1st district
I think, in 1990, it sounds like?	2	because they have been well served by
A. Actually, it probably was the	3	Congresswoman Sewell and Congressman Byme at
outlier. Camden is 30 miles from Selma. And	4	before him, me.
so if you are a child growing up in Wilcox	5	Q. Generally when redistricting, do
County and you need to go to the doctor or you	6	you believe that it's preferable to keep
need to go to the grocery store or you needed	7	counties whole?
to go get a new pair of new set of tires,	8	A. It was the legislature's goal to
you would go to Schma more than you would go	9	keep them whole. That's what they told us.
to Mobile.	10	At the time, Gerald Dial in the last
So Wilcox County politically was	11	redistricting was, I believe, the head of the
not as connected other than the fact it had	12	Senate Reapportionment Committee, and Jim
been in the district, and Congressman Edwards	13	McClendon was, I believe, head of the House
served that district and Congressman Callahan	14	Reapportionment Committee.
served that district including Wilcox County.	15	And I think their they would
But I never had the privilege of	16	have preferred to have keep counties whole,
representing my home county, but my home also	17	but they also were trying to get to zero
shifted to Mobile when I moved there in 1984.	28	deviation. They were trying to get to a a
I was just I was actually born in Selma	19	map this the Justice Department would approve,
because we didn't have a hospital in Camden.	20	meeting all the other goals and objectives
And I didn't like it, so I moved away about	21	that they had.
three days later to Camden.	22	So I have a good friend who was
Page 38		Page 4
Q. And then Clarke County, are there	1	the publisher of the local paper in in
any communities of interest that you think are	2	Jackson actually was the publisher of the
split up by this, the way that this is	3	local paper in Grove Hill which is the county
divided?	4	seat in Clarke County, but going back to
A. No. If you're in Thomasville,	5	the to the map that was drawn that first
which is the northernmost city in in that	6	separated Clarke County Jim Cox is the
county, you're still going to gravitate toward	7	publisher's name.
Mobile. There's a major four-lane highway	8	He now owns the papers in Jackson
that runs north and south.	9	as well as in Thomasville, but I remember
You can look at the football	10	specifically him telling me that he couldn't
schedule this time of year, and you'll see	11	see how it could be beneficial to having a
Thomasville plays Jackson, Grove Hill, and	12	split county. And years later he told me when
Monroeville, Chatom, played Butler in Choctaw	13	I assured him that we would make certain that
County. There's no political overtones to	14	Clarke County was not underserved or ignore
developing a football schedule, but the	15	in any way, he said, I should have trusted
communities are connected even though	16	you. Y'all have done everything you promise
Thomasville is technically in the 7th	17	and then some.
district politically in the 7th	18	So but yes, I think most people
congressional district.	19	would prefer to have their counties kept
Nobody who lives in that county	20	whole, but it's easier said than done. But
few people who live in that county would be	21	even so, if you look at this map, there really
able to tell you whether they live in the	22	are not that many split counties in Alabama
ofe to tell you wildings they live in the		

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compared to a lot of districts around the country.	1 2	mind is is agriculture. Alabama is a big agriculture state. For years it was our
Q. Do you what do you think about	3	leading industry statewide, but for many, man
the splitting of Montgomery County the way	4	years, for decades, the federal government had
it's split?	5	a federal peanut program that the counties in
A. Well, it it was split that way	6	the 2nd district actively participated in
to achieve the population goals, but I will	7	along with neighboring counties in Georgia as
also tell you that being the capital city,	8	in Florida.
there are there were other members of	9	And until they changed that
delegation that wanted to be wanted a part	10	program, people in the 3rd district, people in
of Montgomery County.	11	the 7th district, people in the 1st district
They wanted the some of it is	12	didn't grow peanuts. It was it was based
service oriented, and quite frankly, some of	13	on soil. It was also based on the
it is is politically valuable to you	14	historical if you were in that program, you
know, it's very expensive to run for office.	15	didn't want to get out of it because there
And so when you have a large city, the capital	16	were years if there had been a surplus the
city gives you an added reason to come here	17	previous year, they would actually pay you to
not only to serve your district but also when	18	not grow peanuts. So it was a it was a
it's time to run for reelection to to meet	19	very lucrative program for those who were in
your political friends as well.	20	it.
Q. And what about for the	21	But but there are other more
constituents in Montgomery County, do you	22	obvious differences as well. We have Fort
Page 42	1	
think there are any issues with them being	1 2	Rucker, and we have Maxwell and Gunter Air
think there are any issues with them being split up this way?	1 2 3	Rucker, and we have Maxwell and Gunter Air Force Base. So you've got Army Aviation dow
think there are any issues with them being split up this way? A. No, ma'am. I don't personally	2	Rucker, and we have Maxwell and Gunter Air Force Base. So you've got Army Aviation dow in the Wiregrass, down in Enterprise area.
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1	But but our focus, if you were	1	a year later, and today, they are building the
	in Congress from the 2nd congressional	2	A-320 which is the most popular single-aisle
3	district, you would want to be on the Armed	3	plane in the world with 9,000 planes on back
4	Services Committee. You'd have a vested	4	order.
5	interest in protecting the federal	5	And they have just started work on
6	government's installations at Fort Rucker and	6	an A-220 smaller jet that's based on a
7	at Dannelly and at Maxwell Gunter.	7	Canadian jet, Bombardier, and so in less than
8	And and that's borne out by	В	a decade, they will Mobile will become the
9	evidence that Congressman Dickinson who was in	9	fourth largest city for commercial air
0.1	office for 20-plus years, maybe 28 24 was	10	aircraft manufacturing in the world, which is
11	on Armed Services. Congressman Everett was on	11	pretty good.
12	Armed Services. Congressman Bright was Armed	12	Q. That's very impressive.
13	Services, and congressman Congresswoman	13	MR. DAVIS: Lali, would this be a
14	Roby was on it until she got on the	14	good time for
.5	Appropriations Committee that was created when	15	MS. MADDURI: Sure.
16	the congressman from the 1st district	16	MR. DAVIS: a break?
7	resigned. That would be me, but her goal was	17	MS. MADDURI: Yeah.
8	to get on defense appropriations and she did.	18	THE VIDEOGRAPHER: This ends MPEO
9	Likewise, if you're from the 1st	19	one in the continued deposition of Josiah
.0	district, you know, I I didn't have near as	20	Bonner. We are off the record at 9:52.
1	much interest in helicopters as I did ships.	21	(A recess was taken.)
2	When I was in Congress, we got the contract	22	THE VIDEOGRAPHER: This begins
1	for Austal which is an Australian shipyard to	1	MPEG two in the continued deposition of Josial
2	build a new generation of warship for the	2	Bonner. We're on the record at 10:02.
3	Navy, the littoral combat ship.	3	Q. (By Ms. Madduri) Mr. Bonner, can
4	We got the contract for them to	4	you tell me you were mentioning there's
5	build it was a 2-plus billion dollar	5	some particular agricultural interest in CD 2.
6	contract. And today 4,500 people work in that	6	Is there any agricultural in CD 1?
7	shipyard. So that's that's an important	7	A. There is. It's it's a
8	part of our economy, but it's also something	8	different type of agriculture. We a lot of
9	that you can't build ships in Dothan or	9	timber and soybeans, cotton, and other row
0	Montgomery. You've got to be in a deep water	10	crops like that.
1	port.	11	Q. And where in the district are
2	Q. Is there a an Airbus plant in	12	those located?
3	Mobile now?	13	A. Washington, Clarke, Monroe,
4	A. There is. So we grew DNA has	14	Escambia, Baldwin. Although Baldwin is one o
5	long been in aerospace has long been in	15	the fastest growing counties, and so a lot of
6	Alabama's DNA. The Wright brothers actually	16	their farmland is being squeezed for
7	opened an aviation training center in	17	development.
В	Montgomery in 1910, I believe. But we started	18	Q. Understood. And I think you were
9	recruiting Airbus in my early years in	19	talking about this a little bit before, but
3	Congress, and then we landed them in 2012.	20	can you tell me a bit about the split of
1	They made the decision to come.	21	Jefferson County in the current plan?
2	They broke ground. They had the grand opening	22	A. Well, Jefferson County is the

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largest county in the state. And as such,	1	And so Jefferson County being the
the when you've got counties that are	2	largest county, their their radius of
losing population like Wilcox and Choctaw and	3	service and connectivity to Tuscaloosa, to
Lowndes, and you've got counties that are	4	Walker County, to Blount County, to the other
growing in population like Jefferson and	5	counties that are contiguous. A lot of people
Madison and Morgan, when the legislature	6	go to Birmingham to shop, for medical reason
not during this last redistricting but in the	7	for banking reasons, and for other reasons,
previous ones, Congressman Claude Harris	8	but I I don't know that you would I
represented the 7th congressional district.	9	don't know that it would be easy to identify
And when he did not seek	10	when you were in the 7th congressional
reelection, Congressman Earl Hilliard who was	11	district or the 6th congressional district
the state legislator at the time, state	12	unless you were thinking with a political
senator, ran and was elected to that seat as	13	mind.
the first African-American to serve in the	14	Q. That makes sense, but generally
delegation since reconstruction or for a long,	15	there's no you don't think you're not
long time.	16	aware of any issues that arise by pulling the
And then Congressman Hilliard was	17	city of Birmingham out of Jefferson County
defeated by Congressman Davis, and then	18	this way?
Congressman Davis chose to run for governor	19	A. I am not.
and Congresswoman Sewell ran. So I believe	20	Q. You touched on this before, but
that's my history, but the area in Jefferson	21	I'm just going to show you a map of 1950
County was drawn as we understood it to create	22	A. Okay.
Page 50		Page :
the best opportunity for an African-American	1	Q of the way the districts are
to be elected to Congress with I believe it	2	drawn. This we can mark as Exhibit 2. It's
was a 65 percent was the number that they	3	
was a 65 percent was the number that they used, but that's a few years ago.	4	the congressional districts as of 1950. (Bonner Exhibit 2 was
used, but that's a few years ago.		the congressional districts as of 1950. (Bonner Exhibit 2 was
used, but that's a few years ago. Q. And do you think do you think	4	the congressional districts as of 1950. (Bonner Exhibit 2 was marked for identification.)
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Q. And do you think do you think it's harmful at all for Jefferson County to be split this way? A. I would have no reason to believe it is harmful to Jefferson County. Q. And my understanding is that basically the city of Birmingham is captured in congressional district 7; is that right? A. Yes, ma'am. Q. Okay. And then it's mostly suburbs or non city areas of Jefferson County that are in congressional district 6; is that right? A. That would be correct. Jefferson County is also one county away from being the geographic center of Alabama. Montevallo is	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	the congressional districts as of 1950. (Bonner Exhibit 2 was marked for identification.) Q. (By Ms. Madduri) So I realize it's a little hard to see, but I think you mentioned before that back then Mobile Mobile and Baldwin County were separate. A. Uh-huh. Q. Can you talk a little bit more about I believe you said that you thought it was best when they put those back together. Can you talk a little bit about what issues you think exist by having them separate like this? A. Well, in in this map, you would have to go back to a time when the Baldwin County economy was primarily agriculture. Today it is a much more diverse economy drive
Q. And do you think do you think it's harmful at all for Jefferson County to be split this way? A. I would have no reason to believe it is harmful to Jefferson County. Q. And my understanding is that basically the city of Birmingham is captured in congressional district 7; is that right? A. Yes, ma'am. Q. Okay. And then it's mostly suburbs or non city areas of Jefferson County that are in congressional district 6; is that right? A. That would be correct. Jefferson County is also one county away from being the	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	the congressional districts as of 1950. (Bonner Exhibit 2 was marked for identification.) Q. (By Ms. Madduri) So I realize it's a little hard to see, but I think you mentioned before that back then Mobile Mobile and Baldwin County were separate. A. Uh-huh. Q. Can you talk a little bit more about I believe you said that you thought it was best when they put those back together. Can you talk a little bit about what issues you think exist by having them separate like this? A. Well, in in this map, you would have to go back to a time when the Baldwin

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1
                                                               1
                                                                      interest, do you think Mobile County shares
          didn't even exist as a community. Gulf Shores
  2
                                                              2
          was a small summertime vacation community,
                                                                      communities of interest with, I think, you
  3
                                                              3
          mostly for locals to go about three months out
                                                                      mentioned Choctaw and Marengo?
  4
                                                               4
         of the year. It's now -- Gulf Shores, Orange
                                                                          A. To a much less degree than they do
  5
                                                              5
         Beach, and Fort Morgan, which is
                                                                      with the counties that they currently -- I
  6
                                                              6
         unincorporated in Baldwin County, it's a
                                                                      mean, the alignment that we're looking at in
  7
         year-round economy. People come from the
                                                              7
                                                                      today's map for all practical purposes has
  ₿
                                                              8
         north during the winter to escape cold
                                                                     been in place for the last 30 to 40 years.
  9
                                                              9
         weather.
                                                                              And - and the economies of that
 10
                                                             10
                 And so in the 1950s compared to
                                                                     area have grown more aligned during that
 11
                                                             11
         today, the economies of Mobile and Baldwin
                                                                      period of time. The continuity and the
 12
                                                             12
         County have grown closer and more alike in
                                                                     communities of interest have grown more
 13
                                                             13
         shipbuilding, in seafood production, in
                                                                     aligned during that time.
 14
                                                             14
         tourism. And there's a strong connectivity
                                                                         Q. What are some of the -- I guess
 15
                                                             15
         between those two counties today that are
                                                                     the lack of continuity between Mobile and
 16
                                                             16
         unique to Alabama. They are no two counties
                                                                     Choctaw and Marengo in your view?
 17
                                                             17
         like Mobile and Baldwin Counties because of
                                                                         A. Well, Choctaw and Marengo would
 18
                                                             18
         their geographic location.
                                                                     probably go to Meridian, Mississippi to go
 19
                                                             19
                 And then also at this time Mobile
                                                                     shopping, to go to the hospital, to go buy an
 20
                                                             20
         County was combined with some of the Black
                                                                     automobile. They are currently in the 7th
 21
                                                             21
         Belt counties to the north --
                                                                     congressional district. Congresswoman Sewell
22
                                                             22
            A. Uh-huh.
                                                                     has field offices.
                                             Page 54
                                                                                                         Page 56
 1
                                                              1
            Q. -- of it?
                                                                            You know, one of the challenges of
 2
                                                              2
                Do you think that configuration
                                                                    serving a district is you got to make sure
 3
                                                              3
        makes sense, or are there problems that you
                                                                    you've got staff that can get out and serve
 4
                                                              4
        see with that sort of thing?
                                                                    those districts. She does a great job. She's
 5
                                                              5
           A. Well, it -- it -- it is still
                                                                    from Selma originally. Her mother was on the
 6
                                                              6
        connected in the current map to the Black Belt
                                                                    city council there. And so she has a very
 7
                                                             7
        counties. It's just because of population
                                                                    active constituent services program in these
 8
                                                              8
        shifts.
                                                                    rural areas.
 9
                                                             9
                As we've discussed previously,
                                                                            They would go to Selma. They
10
                                                            10
        you -- you lose population in one county. You
                                                                    would certainly go -- Marengo County would go
11
                                                            11
        gain in another faster growing county, and
                                                                    to Selma to go shopping or for the hospital.
12
                                                            12
        those adjustments have been made. But you'll
                                                                    I saw Meridian, but they would have a closer
13
                                                            13
        see, this would have been Wilcox County, which
                                                                    proximity to go to Selma and a more -- a
14
                                                            14
        as I mentioned, was in the district when I
                                                                    higher likelihood than they probably would to
15
                                                            15
        first went to work with Congressman Callahan.
                                                                    come to Mobile.
16
        All of Clarke County, Washington County, and
                                                            16
                                                                            And then also at this time,
17
        Monroe County.
                                                            17
                                                                    Baldwin County, Escambia County, and Covington
18
               So it is hard to see, but it looks
                                                            18
                                                                    County are in the same district. Do you --
19
        like Choctaw County and Marengo were the two
                                                            19
                                                                    and I realize Baldwin and Escambia are
20
        counties in the 1950s, but they were taken out
                                                            20
                                                                    currently still in the same district. So I
21
       in the 1960s remap as I recall.
                                                            21
                                                                    guess the question is: Do you feel that
22
           Q. In terms of communities of
                                                            22
                                                                    Covington County has --
                                            Page 55
                                                                                                         Page 57
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A. Cov	of Staff for Congressman Callahan probably
Q communities of interest in	when these were drawn; is that right? It was
ommon with Escambia and Baldwin and this sort	3 probably drawn let's say it was drawn 2011.
grouping?	A. No. I was a member of Congress in
A. Covington has a — a strong	5 2011.
ntity with Geneva County and Coffee County	Q. Oh, sorry.
the Wiregrass. And that's not only where	7 A. In
s in the political map, but it's also	Q. Yeah. Of course.
ere it is in the economic map as well. It's	9 A 2001, I was Chief of Staff, but
rd to get from Andalusia to Mobile. There's	Congressman Callahan would not have sent me
four-lane highway.	Montgomery to focus on the State Board of
Q. Yeah, they are not too close	Education.
ether. I'm going to hand you the State	Q. Okay. Looking at just where we
ard of Education District's Map from 2011,	have District 1 on this map, do you have any
d we can mark that as Exhibit 3.	issues with the way this is configured?
(Bonner Exhibit 3 was	A. I don't have an opinion
marked for identification.)	Q. No opinion.
Q. (By Ms. Madduri) Are you familiar	A about it.
ith this map?	19 O. Understood.
A. I'm - I'm - I'm looking at it	No opinion on any any of this
My for the first time in a long time.	configuration at all?
:	A. No.
Page 58	Page 6
Q. Yeah.	Q. Okay.
Q. Yeah. A. I've never really studied the	Q. Okay. A. Because a State Board of Education
Q. Yeah. A. I've never really studied the ate Board of Education maps that closely.	Q. Okay. A. Because a State Board of Education member has a different responsibility. A
Q. Yeah. A. I've never really studied the rate Board of Education maps that closely. Q. Have you ever been involved in any	Q. Okay. A. Because a State Board of Education member has a different responsibility. A member of Congress is not only representing
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1
         recall there ever being a state school board
                                                                             No. This is the first time I'm
  2
                                                             2
         member having a town hall meeting. I'm not
                                                                     seeing these.
  3
                                                             3
         saying they don't or they didn't. But -- but
                                                                        Q. And please take as much time as
  4
                                                             ą
         you serve -- if -- if you're a -- you just
                                                                     you need because I realize there's a lot of
                                                             5
         have a different way of serving people when
                                                                     maps, and you haven't seen them before. But I
  6
                                                             6
                                                                    just generally want to get your thoughts on if
         you have a different job.
  7
                                                             7
                  Yeah. That makes sense. Let's
                                                                     you see issues or if you have criticisms of
  8
                                                             8
         move on.
                                                                    these maps.
  9
                                                             9
                 I'm going to show you the -- I
                                                                            I'm sure as you'll see, District 1
10
                                                            10
         want to get your thoughts on the maps that
                                                                    is different than it is in the current plan.
11
                                                            11
         plaintiffs are proposing in this case.
                                                                        A. Well, they all have a unique
12
                                                            12
             A. Okay.
                                                                    characteristic, and that is that they would
13
                                                            13
                  So I'm going to give you four
                                                                    destroy the opportunity for the
£4
                                                            14
         maps, and we'll just mark them all at the same
                                                                    representatives from the 1st district and the
15
                                                            15
         time for ease. So this is -- it will be
                                                                    2nd district to serve their constituents in a
16
                                                            16
         Exhibit 4.
                                                                    way that they have been served previously.
                                                            17
17
                 (Bonner Exhibit 4 was
                                                                            It would -- I mentioned that
                                                            18
18
                  marked for identification.)
                                                                    it's -- there's no easy way to get from
19
                                                            19
                  (By Ms. Madduri) Exhibit 4 is
                                                                    Andalusia in Covington County to Mobile.
                                                            20
20
         called -- you'll see it's called Revised
                                                                            If you are the representative in
                                                            21
21
         Plan 1.
                                                                    the 1st district in any of these maps and you
22
                                                            22
                 (Bonner Exhibit 5 was
                                                                    live in Mobile and you need to go to Houston
                                            Page 62
                                                                                                       Page 64
 1
                                                             1
                  marked for identification.)
                                                                    County in Dothan, you're going to spend more
                                                             2
 2
                 (By Ms. Madduri) Then we have
                                                                    time in Florida than you will in Alabama.
                                                             3
 3
         what will be Exhibit 5, which is called
                                                                           Or if you're the representative
 4
                                                             4
         Revised Plan 2.
                                                                    from -- and you live in Dothan but you've got
                                                             5
 5
                 (Bonner Exhibit 6 was
                                                                    a meeting in Mobile, you're going to spend
                                                             6
 6
                  marked for identification.)
                                                                    more time in Florida than you will in Alabama.
                                                            7
 7
             Q. (By Ms. Madduri) And then
                                                                           If you live in the 2nd district
                                                            8
 8
         Exhibit 6 will be Revised Plan 3.
                                                                    and you have been elected out of Mobile as
                                                            9
 9
                 (Bonner Exhibit 7 was
                                                                    your base and you're trying to go to a town
10
                                                           10
                  marked for identification.)
                                                                    hall meeting in Macon County or Bullock
                                                           11
11
            Q. (By Ms. Madduri) The last one is
                                                                    County, you're going to spend half a day
12
                                                           12
         called Illustrative Plan 4, and that will be
                                                                    getting there.
                                                           13
13
        Exhibit 7.
                                                                           There -- there is no real
                                                           14
14
                 Have you seen any of these plans
                                                                    community of interest in these maps. And as
                                                           15
15
        before?
                                                                    someone who's had the privilege of serving in
16
                                                           16
            A. I don't know that I've ever seen
                                                                   Congress and -- and doing his best to
17
                                                           17
        these plans, but I've seen different maps
                                                                    represent all of the people in his district,
                                                           18
18
        during the previous redistricting efforts that
                                                                    this would be a difficult challenge to
                                                           19
19
        were equally as ugly.
                                                                    represent because there's so very little in
20
                                                           20
            Q. Okay. So then I assume you
                                                                    common with the proposals either of District 1
21
                                                           21
        haven't had any conversations about these
                                                                   or District 2.
                                                           22
22
                                                                      Q. Can you talk a little bit more
                                           Page 63
                                                                                                       Page 65
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Josiah Bonner

1	about what you think is not in common and we	1	You might as well just go into Mississippi or
2	can we can take each in turn. So how about	2	Georgia, if the law allowed you to but it
3	starting with congressional district 2 in	3	doesn't, to pick up constituents.
4	these proposed maps, which is which are	4	But it it is it's this
5	roughly similar.	5	would be foreign, I believe, to any of the
6	You don't need to necessarily	6	people who have been elected to office, and
7	understand exactly what is different between	7	quite frankly, I think it would be foreign to
8	each one, but of course if you have specific	8	any of the people who run for office over the
9	concerns on any of them, please do let me	9	last 30 years to try to serve try to be
.0	know. But we can just start by talking about	10	elected to much less serve districts that are
1	congressional district 2 the way it's	11	configured like this.
2	proposed.	12	Q. I think you mentioned economics,
3	What are the what are the lack	13	
4		14	specifically the economy
5	of commonalities of interest in your view?	15	A. Uh-huh.
	A. Well, the the Washington and	-	Q being different or just
6	Clarke and Monroe County in Exhibit 4 and	16	unknown. Are there any other considerations
7	Exhibit 6 and Exhibit 7 have nothing in common	17	that you think would be difficult here?
8	with Macon and Bullock Counties except that	18	A. Well, so Houston County, Henry
9	they are counties in the state of Alabama.	19	County, Dale County, Geneva County, when the
0	They don't share any history.	20	people of those communities want to go to the
1	They don't share any geographical alignment.	21	beach, they go to Florida. They go to Destin.
2	They don't share any social or political	22	They go to Navarre. They go to Panama City.
	Page 66		Page 68
1	alignment. If if you you could name a	1	They don't go to Gulf Shores or Orange Beach.
2	town that the congressman or congresswoman was	2	When they want to export products,
3	from, and it doesn't really matter where on	3	the the river system doesn't provide access
1	these maps you're looking at, it's going to be	q	from the Wiregrass over to here (indicating).
5	difficult to serve them based on my experience	5	You can come by rail, or you can come by
5	of service.	6	interstate in Florida, but there is so
7	Q. In what ways would it be difficult	7	there's just no continuity of our of our
3	to serve	8	the things we've talked about previously, our
9	A. Being accessible, of being aware	9	social life, our business life, our education
)	of of of the you know, there	10	life. For all practical purposes, this is in
	there's a value in in understanding an	11	a different part of the world.
2	area's historical relationship with each	12	Q. You mentioned just right now
	other. And so you'd have to learn a whole new	13	you mention educational life.
1	set of political leaders, mayors, county	14	A. Uh-huh.
5	commissioners, probate judges.	15	Q. In 2011 when that Board of
	You have to learn a whole new set	16	Education map was created, Alabama decided
	of issues. The challenges that someone in	17	the Alabama legislature decided to put part of
	Macon and Bullock County I I don't even	18	Mobile County into sort of a similar
	Trigodii and Duniver County 1 1 don t even		
		19	cimilar continuesion to this consults
	know what their economy is derived from quite	19	similar configuration to this actually.
		19 20 21	Do you see any issues with them having done that?

Pages 66 to 69

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	and the United States Congress to me are night	1	not saying it's not ever happened in the
2	and day. And since that time, I believe I'm	2	history of the Congress, but it's it's hard
3	correct, they also changed the Board of	3	to be it's hard to serve that many
4	Education to where now there's a separate	4	different constituencies that would be
5	board for two-year colleges as opposed to K	5	important to your to your district, to the
6	through 12. I don't know what that map looks	6	constituents that live there.
7	like.	7	Q. Which which congressional
8	And those are not elected	8	committees were you on when you served?
9	positions. They are appointed positions	9	A. Appropriations.
10	confirmed by the state legislature. But	10	Q. Any other?
11	students in Houston, Dale, Henry, Geneva,	11	A. And ethics.
12	Coffee Counties are more than likely to go to	12	Q. And ethics. Any other?
13	Troy University in Pike County or to Wallace	13	A. My early committees, I was on
14	Community College in Dothan than they are to	14	agriculture and science and budget. But thos
15	Spring Hill College, University of South	15	were just to get me to appropriations. The
16	Alabama, or University of Mobile or Bishop	16	1st congressional district has long had a seat
17	State or Coastal Alabama, which are the two	17	on appropriations, and that was a goal of mir
18	two-year systems here.	18	early on.
19	And so conversely, I'm talking	19	Q. I think you've started to talk
20	about two-year and four-year schools, you look	20	about this, but can you help me understand if
21	at the student bodies of the University of	21	you were representing the congressional
22	South Alabama, you're going to see a much	22	district 1 the way it's drawn in the in the
	Page 70		Page 7
1	larger concentration of students who are from	1	proposed maps, in your opinion, are there
2	what is in Exhibit 1, the traditional 1st	2	issues where there would have been conflicts
3	congressional district.	3	of interests between the communities you
4	Q. I think we've kind of talked about	4	were you would be representing?
5	both districts, but let's just focus on the	5	A. I I think the conflict would be
6	proposed congressional district 1. Can you	6	you would be serving multiple masters, not
7	talk a little bit about what communities of	7	really two masters. But you would be the
8	interest you think are broken up here?	8	economy in Mobile and Baldwin Counties is
9	Yeah. We can start with that.	9	totally a different focus than the economy of
0	What communities of interest are broken up by	10	the Wiregrass area.
1	having District 1 configured this way?	11	So in addition to the challenge of
2	A. Economic and business, cultural.	12	getting from point A to point B, there would
3	I I mentioned earlier that if you were in	13	be an additional expense. I mean, I when I
4	Congress from the current 2nd district	14	was working with Congressman Callahan, we ha
5	(indicating), you would probably want to be on	15	one district office. I expanded it to two.
б	the Armed Services Committee supporting the	1€	You would have to have at least
7	U.S. Army post Fort Rucker or the Air Force	17	three. Your budget's not going to up in a
В	bases at Maxwell Gunter.	18	rural area just because you have three
9	If you are under the current maps	19	offices. So you're going to have to have
	that you're proposing, it I'm not aware of	20	fewer staff or more offices, but it's you
	THE TOTAL OF THE PARTY OF THE P		10 the start of more different, duties you
3		21	can't have both
C 1	anyone who's ever been on Navy Seapower Committee and Army and Air Force. I mean, I'm	21 22	can't have both. Just the the the challenge

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Josiah Bonner

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1
         of getting into -- I mean, if -- if you have a
                                                                     programs that were unique to this area that
  2
                                                              2
                                                                     were also unique to Georgia and Florida.
         town hall meeting in Houston County, you --
  3
                                                              3
         your best bet may be to fly to Panama City,
                                                                             But no one else in delegation even
  4
                                                              4
         Florida to drive up. They do have an airport
                                                                     knew what -- what those programs were because
  5
                                                              5
                                                                     they were so unique to that area. And -- and
         in Dothan, but it has very limited air
  6
                                                              б
         service.
                                                                     likewise, when you represent Mobile and
 7
                                                              7
                 And there -- so you would only --
                                                                     Baldwin Counties and you've got the
 8
                                                              Я
         you'd have an airport in Mobile, and then
                                                                     shipbuilding industry and the aerospace
                                                              9
         you'd have to get in the car and drive four
                                                                     industry, chemical industry and the steel
10
                                                             10
         and a half to five hours to get to Dothan.
                                                                     industry, you become -- you become affiliated
11
                                                             11
            Q. Other than economic interests, are
                                                                     with the steel caucus, you become affiliated
12
                                                             12
         there any other issues where you see conflicts
                                                                     with the shipbuilding caucus.
13
         of interest arising between the communities
                                                             13
                                                                            I mean, that becomes a part of
14
                                                             14
         that are in the proposed congressional
                                                                     your network when you get to Washington to try
15
                                                             15
         district 1?
                                                                     to better serve your constituents and the
16
            A. I think it would be fair to say
                                                             16
                                                                     companies and the individuals that work there.
17
                                                             17
         that there is -- there's just so little in
                                                                     So it really is a very strong economic
18
         common between being in Tillman's Corner in
                                                             18
                                                                     overture there.
19
         Mobile County and going up to Luverne in
                                                             19
                                                                        O.
                                                                             Is that peanut program still in
20
                                                             20
        Crenshaw County.
                                                                     effect?
21
                The -- the only way you would do
                                                             21
                                                                        A. It -- it -- it is, but it changed
22
        that today would be if you had a relative who
                                                             22
                                                                     during a rewrite of the ag bill probably
                                            Page 74
                                                                                                         Page 76
 1
        lived up there and you were going to a family
                                                              1
                                                                     12 years ago or so. It was when I was in
                                                             2
 2
         reunion. I mean, there's -- there's no social
                                                                    Congress.
 3
                                                             3
         interaction. There's no athletic interaction
                                                                            One of the things that I worked on
 4
                                                             4
         to speak of. There's -- so I -- I don't see
                                                                    and it continues -- that Congressman Byrne
 5
                                                             5
         this being a map that if I were interested in
                                                                    continues to work on is deepening of the port
 6
                                                             6
         running for office, I would consider running
                                                                    of Mobile. And so your focus is on working
 7
                                                             7
         in because I -- not because I don't think I
                                                                    with the Army Corps of Engineers, not Army
 8
                                                             а
         could win it, but because I don't know why
                                                                    helicopters. I mean, you -- you -- you have a
 9
                                                             9
         anybody would want to serve in a district that
                                                                    vested interest in supporting the -- the
                                                            10
10
        is this different from the -- the maps that
                                                                    programs that support the economy of that area
11
                                                            11
                                                                    of the state that you live in. Just like
        have historically served these two districts
12
                                                            12
        and served them well.
                                                                    Congressman Brooks is focused on supporting
13
                                                            13
            Q. Can you think of any issues that
                                                                    Redstone Arsenal up in Madison County.
14
                                                            14
                                                                            And Congresswoman Sewell and
        exist where if you were representing this
15
                                                            15
        district, where you would vote differently as
                                                                    Congresswoman Roby have worked to support
16
                                                            16
                                                                    Maxwell and Congressman Rogers Maxwell and
        opposed to if you were representing the
17
                                                            17
        district as it currently is?
                                                                    Gunter in Montgomery.
18
                                                            18
            A. Well, I -- I mentioned the peanut
                                                                        Q. And did you say it's the --
19
                                                            19
                                                                    there's an interest in the Army Corps of
        program. I mean, when you were the
20
                                                            20
                                                                    Engineers in and around Mobile?
        representative of the 2nd congressional
21
                                                            21
                                                                       A. The Army Corps of Engineers
        district, you became the -- you became the
22
                                                            22
                                                                    headquarters from -- all the way from
        expert, subject matter expert of agricultural
                                           Page 75
                                                                                                        Page 77
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located in Mobile. So it's a large headquarters for the entire Gulf of Mexico. And it comes in handy when you're dealing with a hurricane or an oil spill or trying to dredge the water system to get the port to be a a top ten port. Q. And do you have any thoughts or comments about the splitting of Mobile County? In all in all four of the maps, that county	2 3 4 5 6 7	A. Well well, I think if you're going to be successful, you're going to you're going to make every effort to serve your district obviously. But it would just be
And it comes in handy when you're dealing with a hurricane or an oil spill or trying to dredge the water system to get the port to be a a top ten port. Q. And do you have any thoughts or comments about the splitting of Mobile County?	4 5 6 7	you're going to make every effort to serve your district obviously. But it would just be
a hurricane or an oil spill or trying to dredge the water system to get the port to be a a top ten port. Q. And do you have any thoughts or comments about the splitting of Mobile County?	5 6 7	your district obviously. But it would just be
dredge the water system to get the port to be a a top ten port. Q. And do you have any thoughts or comments about the splitting of Mobile County?	6 7	-
 a a top ten port. Q. And do you have any thoughts or comments about the splitting of Mobile County? 	7	
 Q. And do you have any thoughts or comments about the splitting of Mobile County? 		a much harder thing to do. If you're in
⁹ comments about the splitting of Mobile County?	0	Washington 40 to 45 weeks out of the year and
comments acoust the spiriting of mounts country.	8	you come home for a recess week or a recess
0 In all in all four of the many that country	9	month like August, it is much more challengin
m att it an ious of the maps, that county	10	when you're I mean, we were able to get
is split.	11	sometimes five town hall meetings a day
A. I I my thought would be that	12	scheduled.
it's Mobile County is different than Clarke	13	It would be hard to do with
County. Mobile is one of the largest counties	14	with any of the four maps that you've got in
in the state. It is the economic hub for this	15	front of me. It's not just town halls. It's
e area of the state.	16	also other ways. I mean, I had a field rep
Remove the political maps, it's	17	who went on a monthly basis throughout the
the economic hub, and as such, splitting it	18	district, every month went to all of the
9 just for the political purposes of what I	19	counties in my district. Sometimes several
assume would be the plaintiffs' motives, I	20	times.
don't think is going to serve Mobile well or	21	So you're either going to as I
the 1st congressional district well. But	22	say, you're going to increase your staff.
Page 78	100	Page 8
that's my personal opinion.	1	You're going to increase your number of
Q. And in in what ways do you	2	offices, but you can't do both because your
3 think it wouldn't serve the city of Mobile or	3	budget doesn't increase.
the county of Mobile?	4	Q. Do you think it would be
A. Because of the things we've talked	5	beneficial potentially to a district like
about, the community of interest, the	6	District 7 right now, which is very large in
continuity, the historical connections between	7	the current map, in the 2011 plan, but would
Mobile. And, you know, it it's like a a	8	be significantly reduced in size in some of
spoken hub. I mean, this is the hub of	9	the proposed maps, for some of these same
economic life in this whole region of the	10	reasons that you're talking about? For
state.	11	example, the geography, the distance, the
And it is directly tied to	12	number of offices you have to have?
Washington County and to Clarke County and	13	A. Because of the way Congresswoman
Monroe County and Escambia County. It and	14	Sewell serves her district and Congressman
it does not have that connection or tie,	15	Davis served his district, I believe that
historic or otherwise, to the counties in	16	they the people who live in those counties
central Alabama or the counties in the	17	have been very pleased with the service that
Wiregrass.	18	they've gotten. And they've done a a a
Q. If you were representing the new	19	good job because those have been
proposed congressional district 1, do you	20	historically the the adjustments have
imagine that you would hold those same types	21	been made based on population and getting to
iningine that you would hold hold ballie types	-	
of joint town halls that you were doing for	22	zero deviation from this map to the one that

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1
         was ten years earlier. And the one that was
                                                                      then that changes the scenario totally for
  2
                                                              2
         ten years earlier.
                                                                      everybody, but -- but that will be because we
  3
                                                              3
                 You showed a map in the 1950s.
                                                                      didn't do our job to make sure that every
  4
                                                              4
         But if you look really in the 1970s, 1980s,
                                                                      person counts in our census. And we're going
                                                              5
  5
                                                                      to do everything we can to -- to do that.
         1990s, 2000s, 2010s, those maps that were
  6
                                                              6
                                                                         Q. Okay. Understood. So no -- no
         approved and that were also approved by the
                                                              7
 7
                                                                      thoughts or comments on this map?
         Justice Department are very similar in terms
                                                              В
 8
         of the area of service.
                                                                          A.
                                                                               No.
                                                               9
                                                                               Okay. That's fine.
                                                                          Q.
            Q. I'm going to give you one more
10
                                                              10
        map. The last one, I promise. And this will
                                                                          Α
                                                                               No, ma'am.
11
                                                              11
        be, I think, Exhibit 8. I apologize if it's
                                                                               If you are called as a witness in
12
                                                              12
        smaller.
                                                                      this case, what - what do you expect to
 13
                 (Bonner Exhibit 8 was
                                                             13
                                                                      testify about?
 14
                                                             14
                 marked for identification.)
                                                                          A.
                                                                               Well, I would expect that if I
 15
                                                             15
            Q. (By Ms. Madduri) And I can just
                                                                      were called, it would be to give my experience
16
                                                             16
                                                                      as someone who worked in the federal
        tell you this is a plan that our expert drew
17
                                                             17
        because there's some speculation that in the
                                                                      delegation for about 28 years.
18
                                                             18
        next redistricting cycle, Alabama may lose one
                                                                              Are there any specific issues that
19
        of its seats and go down to six congressional
                                                             19
                                                                      you believe you would testify about?
20
                                                             20

 A. No, ma'am. I – I could testify

        districts instead of the current seven.
21
                So I just want to get your general
                                                             21
                                                                      on what it was like being a congressman and
22
                                                             22
        thoughts on the same thing. Same issues we've
                                                                      working as a member of a congressional staff.
                                                                                                          Page 84
                                             Page 82
 1
                                                              1
                                                                     I'm comfortable with that.
        been discussing, whether there are communities
 2
                                                              2
                                                                         Q. Understood. Did you
        of interest that are at issue here. Just your
 3
                                                              3
                                                                     participate -- we -- we talked about this a
        general views on this plan.
 4
            A. Well, unfortunately, I -- I don't
                                                              4
                                                                     little bit, but I want to just get more
 5
                                                              5
                                                                     information.
        really have an opinion about this because I'm
 6
        working for the Governor of Alabama, and our
                                                              6
                                                                             Did you participate in any
 7
                                                              7
        goal is to keep all seven districts. So we're
                                                                     capacity in Alabama's redistricting plan
 8
                                                              8
        going to work to get as robust a census as
                                                                     following the 2010 census so to create that
 9
                                                              9
        possible. So we haven't even begun looking at
                                                                     2011 plan?
10
                                                             10
        hypotheticals of six districts. Our goal is
                                                                         A. I participated in the sense that
11
                                                             11
                                                                     all of the members of Congress from Alabama,
        to keep seven or maybe get eight.
12
                                                             12
            Q. Understood. If this situation
                                                                     Democrat and Republican, agreed to work with
13
                                                             13
        does arise, just looking at this map, are
                                                                     the legislature as had been done in previous
14
        there any specific issues that you see that
                                                             14
                                                                     redistricting efforts. And we agreed to work
15
                                                             15
        you find concerning?
                                                                     to support keeping the districts as close to
16
                                                             16
            A. Well, I -- I -- I would say and I
                                                                     what they had been historically.
17
                                                             17
        think anyone who has ever served in office or
                                                                             And we all did that knowing that
18
                                                             18
        who ever aspires to serve in office that there
                                                                     we would have to ultimately get a slightly
19
                                                             19
                                                                     different district than what might be ideal
        is a value to -- as compact a district that
20
                                                             20
                                                                     for us but because it was for the benefit of
        has as much community of interest and
21
                                                             21
        continuity of interest as possible.
                                                                     the state as a whole and for our respective
22
                                                             22
                And if we lose a seat, then --
                                                                     seven congressional districts.
                                            Page 83
                                                                                                         Page 85
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1.5

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Josiah Bonner

- Q. And to -- to the best of your recollection, who or what types of people did you have conversations with or communications with about creating that sort of plan?

 A. Congresswoman Sevell Congressman
- A. Congresswoman Sewell, Congressman Bachus, Congressman Brooks, Congressman Rogers, Congresswoman Roby.
- Q. It sounds like the Alabama delegation. You don't have to -- it's not a memory test.
- A. It's not a real interest to our senate colleagues because they didn't have to run in distract maps.
 - Q. Right.
- A. So, but the seven members of Congress from Alabama worked closely together and supported each other and -- and -- and -- and were willing to work with the legislature in a bipartisan way to produce a map that we believed would be constitutional, would meet the criteria, that would pass muster by the Department of Justice. This map did. And

served in the legislature.

- Q. Do you remember any of the -- the specific legislators that you met with or had conversations with about this?
- A. (Witness nods head.) Well, I got to know the Reapportionment Committee very well. We had Senator Vivian Davis Figures from Mobile. We had Representative Jamie Ison from Mobile. We had -- Senator Gerald Dial was the chairman in the Senate or the co-chairman, Representative Jim McClendon who's now in the Senate was the co-chairman in the House.

We -- when -- when the map and therefore the political lines that are going to be determined by that are in the hand of the legislature, you work with the leadership of the legislature, the bipartisan way. You work with the -- you work with the committee, and that -- that's primarily who we spent most of our time with because they were the ones who -- in whose responsibility this fell.

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we -- we worked and our staffs worked to support that effort.

- Q. So outside of the Alabama Congressional Delegation, outside of your staff, were there other individuals or entities that you worked with in the --
- A. We worked with the Reapportionment Committee of the Alabama Senate and House.
 - Q. Uh-huh.
- A. And we worked with -- I'm sure -- I -- I -- I don't know who the other members worked with, but we -- we worked as a cohesive group starting with us.

We had meetings. And we would come to Montgomery, and we would have lunch with members of the legislature, but we did that not just every ten years. We did that to maintain relationships.

Some of them actually had served in the legislature prior to being elected to Congress, so they had pre-existing relationships there. I did not. I had never

Congresswoman Sewell also worked with the Justice Department. The Attorney General married a young lady from Mobile, and so she and Attorney General Holder were good friends. She and President Obama and Mrs. Obama were in school together, law school and undergraduate. I think she and Mrs. Obama were in the same social sorority.

So we all did what we could to help get it through the legislative process and then get it approved with the stamp of approval from the Justice Department.

- Q. Are you aware of any efforts to create a second majority-minority district during that redistricting cycle?
- A. There have been conversations about that during that cycle and also previously as well. There was a general consensus that if you were going to maintain the threshold of what some believe that you needed to have to guarantee a minority district, then you would lower it such to try

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Pages 86 to 89

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Josiah Bonner

1 1 to create a second district that you may well historic benefits to the service of the 2 2 risk having a minority representative in constituents to keep the districts as they 3 3 have been for several decades. Congress. 4 Q. Were you supportive of creating a I believe it was 65 percent. And 5 5 I think you were going to lower it to create second majority-minority or a significant 6 6 two, and it would be closer to 50 percent. influence district? 7 7 What about instead of an actual A. I saw no value in it because I was 8 majority-minority second district, what about 8 very confident that I was serving the people 9 9 like an influence district just where, you of my district regardless of their racial 10 10 know, the population -- the African-American background, their socioeconomic background, 11 their political views, their -- or -- or other 11 population would be higher but maybe not 12 12 issues that -- that were at play. actually up to whatever threshold the 13 13 To the -- to the best of your legislature considered necessary to be a 14 14 effective majority-minority district? recollection, were there any plans that you 15 15 remember that did propose having a second A. I was aware of -- look, you have 16 16 35 state senators, and you have 105 state majority-minority or a significant influence 17 17 district? house members. Many of whom their motivation 18 18 A. I -- I remember seeing -- and I for drawing district lines are their own 19 19 can't tell you whether it was the 2010 or the political interests. 20 20 2000 redistricting, but I remember seeing a So you would be talking to 21 21 plan similar to this that would have gone Representative A or Senator B, and you may 22 22 under Mobile Bay. well be talking to someone who was trying to Page 90 Page 92 1 1 draw a district for their political There was actually a question 2 2 aspirations as well. So there were a lot of about whether that would make that contiguous 3 3 or not. We'd go all the way over to Dothan. different dynamics at play here. 4 4 But -- and I don't -- and I'm not I saw one that even went all the way up to 5 5 speaking for anyone else in the delegation, Auburn in Lee County. And then the other part 6 6 of Mobile that would go all the way up to but I don't believe that anyone in the 7 7 delegation believed that the creation of a Pickens and Tuscaloosa. 8 second minority district or a -- a significant And having been a student at the 9 9 influence district was something that -- that University of Alabama and having had children 1.0 10 was given any real encouragement by any who attended the University of Alabama --11 11 Uh-huh, members of our delegation, Democrat or Q. 12 Republican. 12 A. -- I knew how hard it was to get 13 13 When you say "the delegation," you to Tuscaloosa. There's no four-lane road O. 14 14 mean the -- the seven -there anymore than there's a four-lane road 15 15 from Mobile to Dothan. A. Federal. Uh-huh. 16 16 Q. -- congressman -- congressmen and So I -- I heard that there were 17 17 women? legislators that were talking about that, but 18 18 I didn't spend a lot of time encouraging that, Why -- why do you think that 19 19 and therefore, I didn't spend any time with wasn't --2.0 20 those legislators. But -- but keep in mind, Well, you'd have to ask the other 21 21 six members who were in at the time, but I other legislators, other members of Congress 22 22 think everyone believed that there were from the delegation were similarly looking

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1.

2

Josiah Bonner

after what was the district that they knew best, and the one that they had worked in and had run in and been successful in.

Q. Do you recall having any conversations or discussions or other

Q. Do you recall having any conversations or discussions or other communications about why you didn't encourage -- I think you said encourage -- a second majority-minority or a significant influence district?

A. I -- I had no reason to encourage creating a second minority district that would have, in my view, been detrimental to my district and to the service that my staff and I were rendering.

We had an outstanding reputation for serving people without regard to their political views, their -- I mean, we did not have a litmus test. If you called my office and you needed help, you got help.

And the proof of that is, is that I won -- I -- I won five of the six counties in my first race, and I won all six counties second majority-minority or influence district not created in the last plan in 2011?

A. Well, I can't really speak for the mindset of 140 legislators.

Q. Of course. In -- in your -- in your view.

A. I -- I -- I really don't know that I'm qualified to answer that.

Q. That -- that's perfectly fine.

And can you -- can you recall any communications that you had with anybody, conversations or written or in some of the, you know, your delegation meetings --

A. Well --

Q. -- any conversations about creating that or why it shouldn't be created or should be?

A. I -- I really and truly can't recall that the delegation -- when we met to talk about the redistricting process, I really can't recall that we spent a lot of time talking about all the different scenarios that

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Page 94

in every subsequent race and with a couple times running unopposed. If I were not doing a good job, I would have drawn an opponent.

Q. Uh-huh. Did you ever speak with any constituents or anyone in your district about the potential to have a second majority-minority district or --

A. No one ever contacted me that I can recall saying that they felt that they needed a second minority district to be better represented. I'm not saying that there were not people who might have thought that.

But when I went to town hall meetings in Prichard or in Trinity Gardens or in other communities throughout the district, I -- I can't recall -- and again, I said I had 450, so I'm not saying they were all lovefests, but I can't recall anyone ever coming and saying that they wished that they were in a different district and had a different congressman.

Q. In your view, why -- why was a

were out there.

Our goal was to work cohesively to represent the state, to keep as much disruption to a minimum as possible, and to show, as we tried to show with our daily service, that regardless of — of which party we represented, that we represent the same state. And that we work together for the good of the people of Alabama.

Q. So it sounds like you don't recall any conversations then within the delegation about the potential for creating a second majority-minority or influence district?

A. I -- I -- I can't say categorically there were none -- there were not any. I don't recall any at this moment, no.

Q. What about conversations or communications outside of the delegation? Do you recall any of those?

A. No, because we didn't come to Montgomery to work with the state legislature

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Josiah Bonner 1 1 with the goal of looking at options and Bachus. And it was adjusted to where it would 2 2 creating a different map. We all believed be Congressman Aderholt. And -- but -- but 3 3 that we were serving -- I said with confidence for the greater good of serving the state, 4 that I felt like I was serving the people of there was -- it -- it -- it was not that big 5 5 my district. of an adjustment to where it created any 6 6 I -- I think that every member of tension within the delegation. 7 the delegation would have said the same thing. 7 So to the -- the best of your 8 Without being cocky, just with -- just 8 recollection, were there any, I guess, 9 9 confidence that we were doing the best we disagreements between what the legislature had 10 could to represent the people of our 10 proposed and what the Alabama delegation had 11 districts. 11 wanted? 12 12 Q. Understood. Once the legislature made its map 13 Did -- in terms of the delegation, 13 final, we all got on board trying to support 14 did you -- was it your position then that you 14 getting it cleared by the Justice Department 15 should keep the districts the way that they 1.5 and put into place so that we could know what 16 were, or did you have a plan that you 16 districts we would be running in and begin 17 proposed ---17 that process. 18 We --18 A. Ten years earlier, it was a much 19 -- a physical plan that you 19 Q. more challenging effort. The governor 20 proposed? 20 actually called, I think, two or three special 21 We knew we would have to make 21 A. sessions to deal with redistricting. A 22 adjustments based on population. 22 federal court had gotten involved. Page 98 Page 100 1 1 Q. Uh-huh. And I was working as a staffer at 2 2 A. And -- and we agreed that we would the time, but there was a concern that we may 3 3 make adjustments based on that. And quite not even have maps in place for the members to 4 4 frankly, some members ended up getting -- in run in. So contrast that experience with this 5 5 the final plan, some members ended up getting where we were working with the legislature 6 counties that they had not sought. But that 6 that was trying to keep the districts as close 7 7 was what, in the wisdom of the legislature, as to what they had been historically in 8 8 needed to be done to accomplish the goal of recent history, we -- we -- we chose not to 9 the map. 9 disagree over little things. 10 So did the delegation present a 10 Q. Understood. 11 11 map that they wanted, or was there a Ms. MADDURI: I think -- do you --12 physical -- you know, like a proposed map from 12 would you want to take a break? We've been 13 13 the delegation? going for a little while. I have some -- I do 14 14 A. I -- I believe we had an agreed have some questions about the previous 15 15 upon. I can't tell you that we produced a map redistricting too. 16 16 or that a map was submitted. It could have MR. DAVIS: Sure. This is a fine 17 been. I really don't recall. We -- we ended 17 time. 18 up agreeing that we would take what the 18 MS. MADDURI: This might be a good 19 19 legislature did and not challenge that. time to --20 But, for instance, the northern 20 THE WITNESS: Sure.

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202-232-0646

THE VIDEOGRAPHER: This ends MPEG

two in the continued deposition of Josiah

part of Tuscaloosa County in the previous

redistricting was represented by Congressman

21

22

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21

22

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Josiah Bonner

```
1
          Bonner. We are off the record at 11:08.
                                                                1
                                                                       advantage of being a member who came from the
   2
                                                                2
                  (A recess was taken.)
                                                                       legislature like Congressman Rogers did is, is
   3
                  THE VIDEOGRAPHER: This begins
                                                                3
                                                                       that you have those preexisting friendships.
   4
                                                                4
          MPEG three in the continued deposition of
                                                                       You have those preexisting relationships. But
                                                                5
          Josiah Bonner. We are on the record at 11:22.
                                                                       -- but -- but we worked closely.
                                                                6
             Q. (By Ms. Madduri) So before the
                                                                               Walter Braswell was Congressman
  7
          break, I think we were going to start talking
                                                                7
                                                                       Harris' Chief of Staff. Tom Bevill was
  8
                                                                8
          about the previous cycle of redistricting.
                                                                       represented by Don Smith. You have to
  9
          What was your -- what was your role in that?
                                                                9
                                                                       understand a small delegation like ours has a
 10
                                                               10

    A. I was Chief of Staff for

                                                                       very special relationship. The chiefs of
 11
                                                               11
         Congressman Callahan. And just as when I was
                                                                       staffs meet every month and have lunch as do
 12
                                                               12
         in Congress and sent my staff down, I went
                                                                       the members.
 13
         down on behalf of Congressman Callahan, and I
                                                               1.3
                                                                              I can tell you of very few
 14
                                                               14
         was there with the other Chiefs of Staff from
                                                                       congressional delegations that meet monthly,
 15
         the other members of Congress.
                                                               15
                                                                       Democrat and Republican, House and Senate, and
 16
                                                               16
                 And it was basically the same
                                                                       talk about what we can do to -- to serve
 17
                                                              17
         thing, to work with the legislature to try to
                                                                       Alabama as well as the Alabama delegation
 18
                                                              18
         get a plan that was as close to what we had
                                                                       does. And that has historically been the
 19
         knowing that there would have to be some
                                                              19
                                                                       case, and it continues to be the case. And
 20
                                                              20
         adjustments made for population shift.
                                                                       it's one of the hallmarks of what makes this
 21
             Q. Do you remember, just roughly, how
                                                              21
                                                                       delegation so effective.
 22
         many times did you meet or have conversations
                                                              22
                                                                              You look at Alabama's nine person
                                            Page 102
                                                                                                          Page 104
  1
                                                               1
         about this with the other Chiefs of Staff and
                                                                       delegation compared to Texas or California or
  2.
                                                               2
         the delegation?
                                                                       New York or Florida, and they can't sometimes
  3
                                                               3
             A. Frequently. And by that, I would
                                                                       agree on what the state colors are much less
  4
                                                               4
         say that leading up to the redistricting year,
                                                                       on how they can work together for the good of
  5
                                                               5
         you know, we would meet probably -- it's been
                                                                       the state.
         20 years. It's been longer than that, but
                                                               6
                                                                          Q. So you all met maybe five to ten
                                                               7
         we -- we would've met between five and ten
                                                                       times, you said, prior to that redistricting.
                                                               8
         times.
                                                                       What about with the legislature or legislature
 9
            Q. And that's the delegation?
                                                               9
                                                                       representatives?
10
                                                              10
            A. Uh-huh. Yes, ma'am.
                                                                          A. We -- we -- we would come -- of
11
                 Okay. And what about
                                                              11
                                                                      those -- and five or ten is certainly a guess,
12
                                                              12
         representatives of the legislature?
                                                                      but of the times that we met, most of those
13
                                                              13
                 So Congressman Callahan had served
                                                                      meetings were in Washington. And then once
14
                                                              14
         in the legislature, and Congressman Bevill was
                                                                      the legislature started coming into session
15
                                                              15
        the senior member of Congress at the time.
                                                                      and they started to focus on that, we worked
16
                                                              16
        No. That would have been in the '90.
                                                                      closely with the governor who is a Democrat.
17
                 So in the 2000, Sonny may have
                                                              17
                                                                              We worked closely with the Speaker
18
                                                              18
        been the only -- and -- and Spencer Bachus, I
                                                                      of the House who was a Democrat. We worked
19
                                                              19
        think were the only two members that had
                                                                      closely with the Lieutenant Governor and the
20
        previously served in legislature.
                                                              20
                                                                      Senate and the House leadership. And back in
21
                                                              21
                So the advantage of working for a
                                                                      the 2000 census as opposed to the 2000 -- or
22
        member who's been in the legislature or the
                                                              22
                                                                      the redistricting as opposed to the 2010, it
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1 was a Democrat majority in the legislature. didn't really have as much of an impact 2 Within the congressional 2 because this is where you get parochial. 3 3 delegation, were there -- did you all have You -- you focus on your district, sort of a unified view on what should be done 4 and then it's like putting a puzzle together. 5 with the redistricting? Were there any You see how your district's going to fit with 6 conflicting views or disagreements within the this district and that district. So our focus 7 delegation? 7 was on trying to preserve the integrity of the 8 8 We were consistent as we were ten 1st congressional district, which is what we 9 years later. We -- we tried to work 10 10 cohesively to help the legislature draw a map Q. Were any changes made to the 1st 11 11 that would not disrupt the service to the congressional district in order to create that 12 12 state but would, in fact, allow its continuity majority-minority district? 13 to continue. 13 A. Well, in the 1990 census, we lost 14 14 Q. And were there any conflicts or Wilcox County, and then in the 2000 census, we 15 disagreement between what the legislature 15 lost a part of Clarke County. 16 wanted to do with the map versus what the 16 Was that something that you -- I 17 17 congressional delegation wanted to do? guess, first with Wilcox County, the loss of 18 A. I believe that it was about that 18 Wilcox County, was that something that you 19 time that some in the legislature wanted to 19 opposed or supported or how -- how was that? 20 20 create a minority-majority district, and that A. Well, I was a relatively young 21 was creating some tension within the Democrat 21 staffer, and so I didn't really have a -- a 22 22 members of the delegation, but it was not vote, if you will. They needed to make the Page 108 Page 106 1 1 something that we felt -- that Congressman adjustments. As I recall, the -- the map that 2 Callahan felt that he needed to get involved 2 was drawn that resulted in the loss from 3 3 in because he was going to work with the Wilcox County I think was actually drawn by a 4 4 delegation regardless. three-judge panel, I believe. 5 5 Q. And was that the creation -- what So we -- we were not -- my ties to 6 6 ultimately was the creation of congressional Wilcox County were personal. They were not 7 7 district 7? the congressman's ties. He was from Mobile, 8 8 A. and he wanted to make certain that the Yes, ma'am. 9 9 Okay. Did you or you on behalf of district remained as intact from Mobile and 10 10 congressional -- Congressman Callahan have any Baldwin Counties as possible, and therefore 11 11 views about whether that district should or that was my objective too. 12 12 shouldn't be created? Q. Do you recall any conversations or 13 13 Not that I recall. communications about the drawing of the map by 14 14 O. Do you remember any conversations that three-judge panel in relation to the 1990 15 15 about -redistricting? 16 16 A. (Witness shakes head.) A. I remember that the legislature 17 Q. -- the creation of that --17 was not able to draw a map, and we needed a 18 18 A. No, ma'am, I really don't. map. And it went to a three-judge panel, and 19 19 Q. Do you recall if you were the map they produced was one that the members 20 20 supportive of creating that district? of Congress all -- I mean, if a three-judge 21 21 Well, my role was really to focus panel makes the decision, it -- it's hard to 22 22 on the 1st congressional district, and it go back in and ask them if they'll make some

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1 1 changes to it to make you a little bit primary for all practical purposes served as 2 happier. So we -- we took it, and we were --2 tantamount to the general election because if 3 3 we did the best we could to serve it. you got the Democrat nomination, as was true 4 Q. But do you remember having any in Alabama for many years, you basically had 5 5 conversations or communications about just the been elected. The general election was just a 6 6 views on what they had done? formality. So now we're going back to --7 Q. So I think I might have asked you 8 We're going back to 1990. this, but I'm misremembering, so I want to 9 9 A. -- '90. I -- I don't recall any make sure I understood what you said. 1.0 10 Do you -- were you supportive of conversations. 11 11 Q. And when that map was redrawn, creating that majority-minority district? 12 the -- the majority-minority district was not 12 A. As a young Hill staffer, no one 13 13 created, correct? really asked me whether I supported it or not, 14 A. I -- I believe that's correct. 14 The -- the members of the delegation, though, 15 15 I'd have to look at the map to see, but I agreed to work with -- through the differences 16 believe that that's correct. 16 of opinion. 17 17 Q. Okay. I think you mentioned that Congressman Harris is deceased. 18 the redistricting process in relation to the 18 He died of cancer, so he would not be here to 19 19 2000 census was contentious. Can you talk a speak for himself. And I'm certainly not 20 20 little bit about what you mean -- meant by qualified to speak for him, but my 21 21 that? recollection -- his Chief of Staff and I were 22 22 A. Well, Congressman Harris believed good friends. It was Walter Braswell. He has Page 110 Page 112 1. that he served the people of the 7th district 1 passed away as well. So there's no one who 2 2 well. And he -- I think most of the members can dispute what I'm about to say. 3 3 of -- of the delegation believed that he did But I think that they personally 4 4 and most of the people in his district did believed -- they were Democrats, conservative 5 5 because he was re-elected several times. Democrats, but they served that district with 6 6 But when the decision was made to integrity and with professionalism and to the 7 7 create the district, President Clinton was in best of their ability. And I think in their 8 8 office, and I guess to soften the blow, if you view, they -- they believed they could have 9 9 will, Congressman Harris was made U.S. continued to serve the district. 10 10 Attorney. But the political decision of 11 11 So he was no longer going to be creating the majority-minority district was 12 12 afforded the opportunity to be -- I mean, I'm made, and the reality was that that district 13 13 not saying he couldn't have gotten elected. was not drawn with the intent to keep a white 14 14 He was very popular. But the district was Democrat in that seat. That's not unusual 15 15 created to create a majority-minority with other districts around the country where 16 16 district. those decisions are made by their legislators 17 17 And I don't -- I don't know that as well. 18 18 many people could have gotten elected in that Q. Right. So when you say the 19 19 district other than a minority member who was decision was made, you're referring to the 20 Congressman Earl Hilliard -- then State 20 Alabama legislature's decision? 21 21 Senator Earl Hilliard. A. (Witness nods head.) 22 22 I mean, he had a primary, but the O. And --

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1	A. Yes, ma'am.	1	subsequent meetings with the legislature?
2	Q. Oh, thank you.	2	A. Yes. And when I answered the
3	And I I realize I realize	3	question about five to ten meetings, I could
4	that I believe you were Chief of Staff at	4	not swear under oath that there were five or
5	that point, correct?	5	ten.
6	A. In 1990, I was, yes.	6	Q. Absolutely.
7	Q. Right. Okay. Or sorry in	7	A. All I know is, is that we
8	2000.	8	worked as I said, we we had monthly
9	A, 2000.	9	meetings as the Chiefs of Staff. The
10	Q. In the in the cycle	10	delegation had monthly meetings. And so I
11	•	11	
12	where the majority-minority was district	12	don't know how many meetings we had, but how
13	was created which is in 2000, correct?		ever many meetings we had that were focused on
	A. Well, I was Chief of Staff in 1990	13	redistricting, the goal was to try to work
14	and Chief of Staff in 2000. If you've got the	14	together for the good of the state.
15	maps, we can look at and I can show you.	15	Q. Understood.
16	Q. I actually don't think I have that	16	To the best of your recollection,
17	map, but I just want to clarify.	17	was there any anyone that you were aware of
18	A. I I was Chief of Staff in 1990,	18	related to the Alabama Congressional
19	and I was Chief of Staff in 2000.	19	Delegation that was opposed to creating that
20	Q. Correct, And I might be	20	majority-minority district?
21	misunderstanding, but I thought the I	21	A. I don't believe there was anyone
22	thought you said that the majority-minority	22	who was opposed to that I can recall,
	Page 114		Page 116
	district, CD 7, was created in the 2000	1	Congressman Harris didn't see the need for it.
	following the 2000 census?	2	But but that was but that was his view,
3	A. No. It would have been created in	3	and it was not shared by the people who made
	1990	4	that decision.
5	Q. Okay.	5	Q. Did you have any concerns with the
6	A following that because	6	creation of that district
	President Clinton was in office during the	7	A. I
8	time that Congressman Harris became U.S.	8	Q the majority-minority district?
9	Attorney. And he was in office he was	9	A. I I really did not have any
10	elected in the '92 election and served until	10	concerns because my focus was on the 1st
11	2000.	11	congressional district.
12	So it would have been in the 1990	12	Q. Do you recall if Representative
13	census that resulted in the redraw of the maps	13	Callahan had any
	that created the minority majority-minority	14	A. No.
	district.	15	Q concerns with creating that
16	Q. Understood. Understood.	16	district?
17	A. I was a young Chief of Staff. 12.	17	A. None that I can recall.
18	Q. Understood.	18	Q. Do you recall any communications
19	And just to make sure I have this	19	with anyone that you had where they were
		1	TIME AND OTHER PORTION WITCH HICK WOLL
	•	20	
20	straight, so then was that the cycle where you	20 21	concerned or opposed to creating that
20 21	•	20 21 22	

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1
          it was a -- a -- an issue for the delegation
                                                                     led to that?
   2
                                                              2
          other than Congressman Harris. And I don't
                                                                         A.
                                                                              I'm sorry. I don't.
   3
                                                              3
          recall that it was even that controversial in
                                                                         O.
                                                                              No, that's fine. What is the --
   4
                                                              4
          the legislature. But again, that's been
                                                                     the Alabama Fair Reapportionment Fund?
  5
          37 years ago, 39 years ago. It's been a few
                                                              5
                                                                              Can you tell me a little bit more
  6
          years.
                                                              6
                                                                     about it?
  7
              Q.
                   Understood.
                                                                         Q.
                                                                              Well, I actually don't know that
  8
                  And just so I'm clear though.
                                                             8
                                                                     much about it.
  9
                                                             9
          There was a -- some kind of litigation that
                                                                         A.
                                                                              Okay.
 10
                                                            10
          followed that map being created with the
                                                                              So I was hoping that you would
                                                                         Q.
 11
          three-judge panel that you mentioned?
                                                            11
                                                                     tell me about it.
 12
             A. In the 1990?
                                                            12
                                                                             MR. DAVIS: Did you say Alabama
 13
                  Right. So I believe that map was
                                                            13
                                                                     Fair Reapportionment Fund?
 14
                                                            14
         adopted in around 1992 because --
                                                                             MS. MADDURI: Correct.
 15
             A. I --
                                                            15
                                                                        A. I'm -- I'm sorry. I -- I don't
 16
                                                            16
             Q. -- Clinton was in office?
                                                                    recognize that name.
17
             A.
                  That -- that would sound about
                                                            17
                                                                        Q. (By Ms. Madduri) Let me see. I
18
                                                            18
         right.
                                                                    do have an article that mentions it, so I can
19
             Q.
                  Okay. So was there litigation
                                                            19
                                                                    give you that in case it helps trigger.
2.0
                                                            20
         that you're aware of relating to that map
                                                                            MS. MADDURI: We can mark it. I
21
         after that, so sometime in the early or
                                                            21
                                                                    think we'll be at Exhibit 9.
22
         mid-1990s?
                                                            22
                                                                            (Bonner Exhibit 9 was
                                          Page 118
                                                                                                     Page 120
 1
                                                            1
             A. I really don't recall whether
                                                                            marked for identification.)
 2
                                                            2
         there was litigation. As a result of the map,
                                                                           MR. WALKER: Are we going to mark
 3
                                                            3
        I remember that the legislature failed to do
                                                                   this?
 4
        its job, and the federal courts made the
                                                            4
                                                                           MS. MADDURI: Yes. It's going to
 5
                                                            5
        decision to draw the map.
                                                                   be Exhibit 9.
 6
                                                            6
            Q. When you say failed to do their
                                                                       Q. (By Ms. Madduri) And feel free to
 7
                                                            7
        job, what do you mean?
                                                                   review the article. I believe you're quoted
 8
                                                            8
            A. The legislature in Alabama, as I
                                                                   on the first page of that document.
 9
                                                            9
        think in most states, is charged the
                                                                      A. I am. I have not seen this in a
10
                                                           10
        responsibility of redrawing every ten years
                                                                   long time so...
11
                                                           11
        based on a new census.
                                                                      Q. And I know it's been a long time,
12
                                                           12
                And as I recall, the legislature
                                                                   so I apologize for asking you to think back so
13
                                                           13
        was unable to agree on a plan, and if they
14
                                                           14
        couldn't do it, the federal courts made the
                                                                      A. Okay. So this fund, based on this
15
                                                           15
        decision that they could. Someone had to.
                                                                   newspaper article, and now jogging my memory,
1.6
                                                           16
            Q. Okay. So the legislature was
                                                                   was established by the seven members of the
17
        unable to create a map at all?
                                                           17
                                                                   congressional delegation. And it appears that
18
                 That -- that's my recollection.
                                                           18
            A.
                                                                   all seven of them supported it.
19
                                                           19
                 Okay. Do you recall what were the
            Q.
                                                                          I cannot answer whether all seven
20
        main --
                                                           20
                                                                   of them financially contributed to it, but it
21
            A.
                                                          21
                                                                   addresses something we talked about earlier.
22
                                                           22
                 -- disagreements or what issues
                                                                   So this was dealing with the 2001
            Q.
                                         Page 119
                                                                                                    Page 121
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redistricting effort, but ten years earlier when the federal courts drew this, the -- each congressional office has what is called a members representational account, an MRA.

That's the money -- it's like your budget -- that you have to hire your staff, to set up a district office, to pay for telephone services, newspaper subscription services, and things like that. The law is clear that you cannot use your congressional budget for reapportionment purposes.

So as is noted in this article, which has been entered as an exhibit, this article states -- and I would have no reason to dispute -- that Congressman Callahan actually had to spend \$250,000 from his campaign fund ten years earlier to -- in federal court in legal fees to support getting a plan, a map, a redistricting plan that would in fact allow him to continue to work, run in a district that is close to what it looks like today.

appears Dr. Reed wanted two minority districts, Congressman Hilliard as the Democrat -- he was not the only Democrat -- he was not the only Democrat in delegation, but he was the only minority Democrat in the delegation -- was not supportive of that effort to create two minority districts because he didn't think the courts would

That's what I -- that's my interpretation of this. And I'm sorry that when you asked about the account, it -- it was not a name I was familiar with. But I do recall it now.

- Q. Okay. So you mentioned, as this article says, that Representative Callahan had to spend \$250,000 from his campaign fund ten years ago to challenge Reed's plan?
 - A. Right.

actually support that.

Q. Okay. So in Reed's plan that this is referring to, it's your understanding that that had two majority-minority districts?

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So the members, proactively trying to avoid a repeat of what happened ten years ago, agreed to support a plan that we went to the legislature and encouraged them to consider. And it was a plan that called for keeping the districts as opposed to the plan that at that time Dr. Joe Reed, who is chairman of the Alabama Democratic Conference, was pushing, which was to create a second minority district.

But in this article, it says, it quotes Congressman Hilliard who was the first African-American member of the delegation since reconstruction to say that -- Hilliard says he knows of no plans to try to create the second majority black district because the changes that would require like -- because the changes that would require likely wouldn't be approved by the courts.

So you have to keep in mind it was a different Justice Department. It was a different time, and at that time, while it A. I didn't really recall that he was pushing that in 1990, but I don't dispute if that's the case. We would certainly be able to -- to factually determine that. I do recall that there has been discussion for some time about creating two minority -- two majority-minority districts, but the challenge was always going to be whether it would actually pass muster with the Civil Rights Division and the Department of Justice.

Q. Do you recall what Representative Callahan was unsupportive of in Reed's plan?

A. Well, it would have created -it -- it would have divided Mobile and Baldwin
Counties, and it would have destroyed the 1st
congressional district as it had existed and
as he served.

I don't recall the specifics from that. I would have to go back, but the court records would show the different maps that were introduced at that time as evidence.

Q. Do you recall this letter that

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1 this article was referencing which was 1 · It's a lot of money today. 2 2 signed -- the article says was signed by But today, that would -- back 3 3 Representative Callahan? then, that was a significant amount of money 4 4 A. I -- I recall it now. that was used from the campaign, which was a 5 5 Well, no. That's fine. I mean, legal use of the money, but I think 6 it was a long time ago. I'm --6 Congressman Callahan was not alone in 7 7 A. I don't recall the verbiage of the believing that -- other members of Congress 8 letter. I don't recall the ask, but I'm sure 8 were spending money as well in that court 9 9 it was raising money. I mean, it says it was defending their districts. 10 10 a fund raising fund to try to raise money in a So he believed it was better to 11 11 legal way to try to get the legislature to raise the money through this account than to 12 deal with the redistricting effort that the 12 have to take money out of your campaign 13 13 legislature ten years earlier had failed to be account. 14 able to do. 14 Q. Have you ever been involved in 15 So in connection with the 2000 15 Q. raising money for that fund to the best of 16 census in that redistricting, is it correct 16 your recollection? 17 that Congressman Callahan did not support a 17 A. As a congressional staffer, I 18 second majority-minority district being drawn 18 would have been restricted in raising money 19 at that time? 19 for any type of political activity. Each 20 A. I -- I would respectfully dispute 20 House member has the opportunity to name one 21 that description. I don't recall Congressman 21 staff member as their political liaison, if 2**2** Callahan ever sharing with me his opinion 22 you will, who can be a spokesman or who can Page 126 Page 128 1 1 about the pros or cons of creating a second coordinate with the campaign activities. 2 2 majority-minority district. I had that role when I was his 3 3 His focus was self-serving. It Chief of Staff. So I had that in 1990 and I 4 4 was to keep the congressional district that he had it in 2000. I did not have it when he was 5 5 had. And quite frankly, so was the view of first elected in 1984. 6 6 the other six members of Congress. If you've So in that role or otherwise, had 7 7 got something that works, why would you lead you ever been involved in fundraising for that 8 8 the effort to change it? fund? 9 9 Q. Do you recall who was involved Not that I recall. 10 with managing that fund, the Alabama Fair 10 Do you recall who the primary Q. 11 11 Reapportionment Fund? sources of funding for that -- for the fund 12 12 A. Well, this article says -- and so were? 13 13 therefore I will have to take it on face Probably the same companies and A. 14 14 value; I guess this is before fake news was individuals. I don't know whether they could 15 15 created -- that it was -- that the money was take company -- the corporate money or not. 16 16 raised and the address was the Alabama I -- so I shouldn't say companies. But we --17 17 Republican Party. look, in Alabama and probably in most states, 18 18 But keep in mind, we did not have it's the same people that get asked to write 19 19 the ability to use congressional money for the campaign contributions to both parties, to 20 20 this. We had already -- ten years earlier, both candidates. 21 21 we -- the Callahan campaign had spent So my guess is, is that if you

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look at an FEC report today and you look at

\$250,000, which was a lot more money then.

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one in -- in 2000 when this fund was created, you would see the same type of groups and entities and people who were involved in the political process.

It may be a different person, but it would be who -- the person who was in charge of -- the president of the Farmers Federation, the president of the power company, or the president of the -- this group or that group, the business community.

They all have been -- they've -they've grown exponentially over the years, but they are the ones who traditionally support both Democrats and Republicans.

- Q. And what was your understanding of the purpose or the goal of that fund?
- To try to get the legislature to approve a map that would avoid us going to another lengthy and expensive federal court proceeding and to try to keep the district maps as closely aligned as they had been during the previous decade for the upcoming

showed in 1950, I was born in 1959. So that predates my knowledge.

- Q. To the best of your recollection, were funds -- was that fund ever used to -whether it's lobby against or argue against --
 - A.
- -- the creation of a second Q. majority-minority district?

That was never the goal. The goal was to keep the districts as close to what they were. And it really was not -- I mean, look, we -- we had -- in the 2010 redistricting effort, we had the first African-American president.

We had, I believe, the first African-American Attorney General, and I had a very good working relationship with General Holder. And to the extent any congressman has a good working relationship with the White House, I had a good working relationship with White House.

On my last day in office, General

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decade.

And did you work with this same fund when you became the congressman? A. I don't think we called it that.

I don't even know that we -- I don't know what the name of that fund was, but we all chipped in and raised -- we -- we all -- when I --Congressman Bonner followed the leadership of Congressman Callahan.

And when it was time for us to work with the legislature in 2010, we all, all seven members, Democrat and Republican, donated money to try to help the legislature draw a map that was as close to the one as the one we had. We did not to my -- I don't recall whether we actually introduced a map, but Congresswoman Sewell, Congressman Bachus, Congressman Rogers, Congresswoman -- now I'm talking about the 2010.

We -- we all agreed to try to work together as we had previously for the last -as long as I've been around. The map you

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Holder called to tell me what -- he was very complimentary and said that it would -- he was sad to see me leave, but he was wishing me best wishes.

But it was his Justice Department that stamped approved when this map came down. And when we were working in the 2010 redistricting effort to get the map we currently have as we had previously, we were working in the same spirit that it existed for the last 40 years.

And it -- it -- it's hard to describe that in a transcript, but it was a spirit of collegiality. It was a spirit of common service to the state. It was a spirit of -- of making sure that the 4.8 million people that lived in our state, regardless of the skin tone that they had or the accent that they had or the conditions that they grew up in, that -- that they were well served and served well and with integrity.

Q. Is it your general understanding

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that to -- if a second majority-minority district was to be created, that would necessarily require changing sort of these historical districts that you've been describing all morning?

A. Well, I've never seen a map that I can recall that could create a second majority-minority map that would not substantially alter the integrity of the 1st congressional district. None of the maps that you introduced as exhibits today do that.

And as I said, I remember seeing maps that legislators were talking about in previous efforts that would take part of Mobile and run it up to -- there -- there is no four-lane highway from Mobile to -- to Sumter County or to Greene County or to Pickens County. You're going to be going on two-lane farm-to-market roads in a lot of that.

Or that would take it under the bay. And one of the maps in this 2000

Q. Do you think there are any people in Alabama, your constituents, whether in the overall state or in congressional district 1 who would have benefited from having a second majority-minority district in Alabama?

A. I -- I don't know how they could have. When I received the NAACP award as the champion in 2009, they didn't put an asterisk on it. When I got the very first earmark, back when we could do earmarks, was for Pritchard, Alabama because the mayor and the council had had such a long-running dispute that they wouldn't even agree to pay the firefighters.

And they didn't even have enough money to put gas in the fire trucks. And so I got a grant -- a -- an earmark for Pritchard to get an expanded water service so that the fire hydrants could actually work, and we could put money in the fire trucks so that if someone's house caught on fire that it would be put out.

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redistrict that Dr. Reed pushed actually circled Congressman Callahan's home on Dog River. It circled it. The house across the street wasn't -- it was going to be in the Mobile district.

Congressman Callahan's house was drawn to Dog River underneath Mobile Bay all the way over to Dothan, and I think it -- it may not have gone to Auburn in Lee County. It went up to Russell County.

And so that offended the census that -- you talk about gerrymandering. That was the ultimate where someone was going to take him -- he would have not even been able to drive out of his driveway, he would have been in another congressional district.

So you can't expect that he was excited about that. But we have never supported doing anything that would destroy the integrity of -- of not only our district, but really of the -- of the districts that have well served this state.

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I didn't carry Prichard in the ballot boxes. I don't know that I ever carried Prichard in the ballot boxes. I got more and more votes each time. Prichard was a majority-minority city, but I served the people of Prichard with all my heart.

And that's why I can't imagine why anybody would have ever wanted -- someone might have wanted a Democrat because there were Democrats that didn't vote for me. But I never gave anyone reason to believe that they were not being well served because I was Caucasian and they were not.

Q. Were there any issues or needs that you saw or were told about from your African-American constituents that were different than other white constituents in your district?

A. Well, sure. The African-American constituents asked for me to help them get recognition for Africatown, which I did. That was probably not something that other -- I

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7/30/2019
    1
           mean, that wasn't even something that
    2
           residents in any other counties were
    3
           interested in. Africatown was the site of the
    4
           last slave ship to actually land, the
           Clotilda. They just recently found it.
    6
                   But -- but -- but that's somewhat
    7
           of a -- I mean, I think you can go to any
    8
           demographic group. You can go to a -- a group
    9
           of soccer players and their focus is on soccer
   10
           fields. You can go to a group that focuses on
   11
           ballet or on some other activity, and they're
   12
           interested in that.
```

And so -- but -- but when the African-American constituents that I worked for and represented asked for my help, to the best of my ability, we helped them.

- Q. Do you recall any examples of what African-American constituents asked you for that you were able to help them on aside from the --
 - A. No.

Q. -- Africatown?

of the services. When I was standing in
Howard Johnson, Jr.'s bedroom with his three
sisters and his mother and father -- he was
the first soldier killed from Alabama -- I
wasn't standing in a black man's bedroom.

I was standing in an American hero's bedroom. And when the father asked me to preach -- he's a minister -- asked me to moderate, to MC the funeral that was on national TV, it was after I had said, Reverend Johnson, whatever you need me to do, I will do.

And until the day he died several years later, we remained extremely close. And I would be heartsick to think that anyone in his family believed that I wasn't doing everything in my power as a human being to serve them well in their time of grief.

- Q. That's really sad, but it sounds like you did a --
- A. Well, it's just -- it's just the way we did things.

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A. They needed help with the water pressure and the firehoses in Prichard, and -- and we helped. There would have been times where there -- there were applications for public transportation grants. We -- we provided those letters of support.

There are other examples of where the particular neighborhood -- or a -- a good friend of mine who I served with in the leadership Mobile class was from the Trinity Gardens area. Trinity Gardens is a majority African-American section of Mobile.

She -- there had been some shootings. Her son had been murdered, and she asked if I would come have a town hall meeting to meet with the young people to try to encourage them to put the guns down and to start loving and -- and -- and not hating.

And I went.

I went to 26 funerals of soldiers that died in Afghanistan and Iraq. Probably 18 were African-American. I preached at one

Q. Uh-huh.

A. And we did it with the -- with the 25 other families as well. Thank goodness they didn't all ask me to lead a funeral service, but -- but, you know, when you're standing there and you're looking at the trophies and the blue ribbons -- I mean, he was an all-star athlete, and he answered his country's service. And he was killed in the early days of the war in Iraq.

And my wife baked a pound cake, and I went into to see the family whom I had never met before. But that's the kind of bonding experience that I tried to have with all of my constituents.

Whether it was the bad times -- I mean, same thing with the oil spill. We're talking about minorities as though we're just talking about African-Americans, but you go to Bayou La Batre, the little fishing village, and when the oil spill -- when the explosion occurred at Deepwater Horizon, you have to

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1.

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understand that initially -- people forget -- initially, we were told that -- that there was no leakage. And then they said, Well, there's been a breach. There is some leakage.

We knew that the explosion occurred. We knew people had been killed, but then, once we started seeing that plume of oil coming up, and it was such a helpless feeling. And my staff and I went door-to-door to businesses whose owners couldn't even speak English to let them know that we were going to stand by them in Mobile and Baldwin Counties.

I didn't go to Washington to work to take some of those meetings. And when you're hugging someone whose livelihood -- and if you fish for a living, if you shrimp for a living, and you can't get your boat out in the water because it's filled with oil, you can have -- don't have any money to buy bread and milk for your kids.

And so we pressed the people at BP, and we pressed the organization what was

African-American community back in the '50s and '60s during the Civil Rights Movement.

And Mobile was fortunate to avoid not all, but most of the battle scars, if you will, that some Alabama cities have. And -- and so we -- we did not have some of the issues that other places had to deal with.

- Q. Uh-huh. What about things like, for example, educational outcomes? There are generally pretty large disparities between educational outcomes for African-Americans and white people within Alabama, within lots of different parts of the country. Was that ever an issue that came up for you?
- A. Not in a -- not in a negative way.

 As I said when I went to Trinity Gardens with -- with my friend after her son had been murdered, I mean, I -- I visited -- my goal was to visit every high school in my district. I did not complete that goal, but I visited most of them.

And I -- I -- I went to the

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set up to provide help to those families as hard as anyone could have pressed. And I did that because that was my job.

- Q. I'm sure it meant a lot to your constituents to see you come door-to-door.
 - A. It meant a lot to me --
 - Q. Yeah.
 - A. -- to be able to help them.
- Q. Yeah. In terms of civil rights issues, were there any specific issues that came up a lot in your district or that you thought -- you understood that your African-American constituents cared specifically about?
- specifically about?

 A. Not off the top of my head. If
 you can give me some examples, I can -- I'd be
 happy to -- it's kind of like this article, it
 may jog my memory. But Mobile, as I mentioned
 earlier, had a very progressive Mayor Joe
 Langan -Q. Uh-huh.

-- who worked with the

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schools that were majority-minority schools, I went to the private schools. I went to the Catholic schools. I went to the schools that had a more even balance. I mean, I -- I went wherever. I sponsored an art contest every year for the kids of the 1st congressional district.

I nominated probably 145, maybe 200 young men and women to go to the military academies. We did not have a quota. We nominated the best students that could be competitive. We nominated a lot of students from different racial and ethnic backgrounds.

And so I don't recall that it was -- there was a real time during my ten-and-a-half years where there was an issue that -- that arose specifically with regard to it being a Civil Rights issue.

For instance, Senator Figures and I -- as she was on the redistricting committee in the 2010 redistricting and maybe even on in 2000, I'm not sure when she -- I think she was

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1 in -- on the city council at that time. state under Governor James' administration but 2 2 was never recognized by the Federal Bureau of But anyway, you know, we used 3 3 Indian Affairs. to -- we -- we used to laugh at how -- we were 4 4 ringing a bell for the Salvation Army one time Two counties over, the Poarch Band 5 5 at Christmastime and got very competitive of Creek Indians got a state recognition, and 6 that -- who got the most money in their they also got a federal recognition. The 7 7 kettle, but we used to laugh at how some --Poarch Band of Creek Indians built a casino. 8 8 how hard it was for some people to imagine They're -- by all accounts, are making a lot 9 9 that a -- a black Democrat and a white of money. 10 10 Republican could be such close friends. You've got four major Indian 11 11 And she had a son that got in tribes in Alabama: Creek, Choctaw, Cherokee, 12 12 and Chickasaw. And two within 60 miles of trouble and I did everything I could to help 13 13 him, not because she was a state senator or each are as opposite as night is from day. 14 14 because she was black or because she was a Both really good groups of people 15 female, but it was the right thing to do. 15 that work really hard, but one with that 16 16 So I don't recall that there was federal recognition got a certain benefit that 17 17 a -- a real time or issue where the -- the the others who sought that recognition, they 18 18 people in my district, regardless of their never got. I actually sponsored the 19 19 political views or their racial makeup, would legislation for the MOWAS to get federal 20 20 have -- would have had -- that I would have recognition, but I was not able to get it 21 21 given them reason to believe that I was through the House and the Senate. 22 22 insensitive to their views even when there Uh-huh. Q. Page 146 Page 148 1 1 were times when we disagreed. A. So I think that in this country 2 And that was every time I went and 2 and quite frankly in the world, you're going 3 3 had dinner with my mother-in-law, I would have to always see examples of where some people 4 4 disagreements, but -- but they were usually are -- have a -- have more advantage because 5 5 friendly. of education or more advantage because of 6 6 Yeah. That's just part of the -genetics. You know, some people are just born 7 7 that's just part of the job. healthier than other people. 8 8 A. Yeah. But -- but I really don't -- I 9 9 It sounds like you really made it can't give you a specific example of where --10 10 around your district --I mean, look, I'm -- in my spare time, I'm 11 11 A. I did. head of the -- I'm -- I'm a volunteer chairman 12 12 -- a lot. of the board for the Alabama School of Math 13 Did you observe anything that, you 13 and Science. 14 14 know, you recall where there were more It's the only -- there's 17 STEM 15 15 schools in the nation. Alabama has one of differences maybe socioeconomically -- just 16 1.6 socioeconomically between more minority them. I don't know what the racial makeup is 17 communities and more white communities? 17 of our student body. They take students from 18 18 Well, I observed that there were all 67 counties. It's a free public 19 19 differences between -- within the minority education. But I would say probably 40 20 20 communities. In Washington County, there's percent, maybe 45 percent are 21 21 a -- a -- the -- the Mobile Washington Band of African-American. 22 22

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And you're taking young people who

Choctaw Indians that was recognized by the

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```
1
          are gifted in the math and science area that
                                                                               And it was not an easy vote for me
   2
                                                                2
          might live in a rural area like Wilcox County
                                                                       to cast. There were only about 35 or 36 who
   3
                                                                3
          and it's giving them a chance to go to a world
                                                                       voted against it. So I knew that I wasn't
   4
                                                                4
          class education -- get a great education and
                                                                       voting to get something passed, but I believed
                                                                5
          go on and get a great scholarship to go off to
                                                                       with all of my heart that we had seen with the
   6
          college. So I've -- I've always prided myself
                                                                       presidential election of 2000 and with other
   7
                                                                7
          in looking for opportunities to help all
                                                                       examples as well -- that if -- it -- and it
   8
                                                                8
          people.
                                                                       worked and we needed it in the '60s for sure.
   9
                                                                9
              Q. Uh-huh. Did -- do you believe
                                                                       But -- but why didn't we apply it to the whole
 10
          that African-Americans in your district
                                                               10
                                                                       country?
 11
                                                               11
          supported Obamacare or the Affordable Care
                                                                               That was my logic behind that, but
 12
          Act?
                                                               12
                                                                       I really did not have that much mail or phone
 13
                                                               13
              A.
                   I think that they probably did.
                                                                       calls from -- I'm not saying I didn't have
 14
                                                               14
                   Did you support the Affordable
              Q.
                                                                       any, but it was not a -- it was not a -- a
 15
                                                               15
          Care Act?
                                                                       red-button issue that we heard a lot about.
 16
                                                               16
              A. I did not.
                                                                               The health care bill was. And I
 17
                   Do you think African-Americans in
                                                              17
                                                                       will tell you why I voted against it. I can't
 18
         your district supported the repeal of
                                                              18
                                                                       tell you why -- the entire Alabama delegation
 19
          Obamacare?
                                                              19
                                                                       voted against it, including Congressman Davis,
 20
                  It's a broad generalization but
                                                              20
             A.
                                                                       who was in office at the time.
 21
         probably not.
                                                              21
                                                                              But I kept a copy of that bill on
 22
             Q. Did you support repealing?
                                                              22
                                                                       my desk. And people would come to see me, and
                                            Page 150
                                                                                                          Page 152
 1
                                                                1
             A.
                  I did.
                                                                       they didn't want a picture with me. They
 2
                                                                2
                  Do you believe that
             O.
                                                                       wanted a picture of that bill because it was
 3
                                                                3
         African-Americans in your district supported
                                                                       this tall (indicating). But I believed with
 4
                                                                4
         the reauthorization of the Voting Rights
                                                                       all of my heart that social security was
 5
         Act --
                                                                5
                                                                       created with bipartisan support.
 6
                I -- I did not --
                                                                6
            A.
                                                                               Medicare was created with
 7
                                                               7
            Q.
                 -- from 2006?
                                                                       bipartisan support. Medicaid was created with
 8
                                                               8
                 I did not hear from that many
            A.
                                                                       bipartisan support, and I did vote to expand
 9
         African-Americans about that, but I took that
                                                               9
                                                                       Medicaid to include prescription drugs -- I'm
10
                                                              10
        vote very seriously. In the -- in the 2000
                                                                       sorry -- Medicare.
11
        presidential election, Bush v. Gore, we saw a
                                                              11
                                                                               We're early in my time in Congress
12
                                                              12
        moment in time where the disputed ballots in
                                                                       which was not popular with some of my
13
                                                              13
        that presidential election were not in the
                                                                       Republican constituents, but I thought it was
14
                                                              14
        voting right states.
                                                                      the right thing to do. But for the life of
15
                                                              15
                South Florida was not covered
                                                                      me, I actually -- at a Republican retreat
16
        under that. The disputed ballots in Ohio and
                                                              16
                                                                      where the president came, begged the president
17
                                                              17
        in Michigan and other states, and so I
                                                                      to not force -- he had the votes to do it, and
18
                                                              18
        consulted with Congressman Edwards who had
                                                                      he did it. But I didn't believe that it was
19
                                                              19
        actually been in Congress when the first
                                                                      right for the country on something that
20
                                                              20
        Voting Rights Act passed and with subsequent
                                                                      touched everyone because health care's
21
                                                              21
        reauthorizations as well as Congressman
                                                                      universal.
22
        Callahan who had been in.
                                                              22
                                                                              I just didn't think it was right
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                                                                                                         Page 153
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1 1 for us to have a partisan vote on something back and she said, To my surprise, my family 2 2 that was bipartisan, as bipartisan as health understood why you did it. 3 3 care. So I did vote against it. I think it That was personally rewarding to 4 4 is safe to your premise that the majority of me because my goal was never to be divisive in 5 5 the African-American constituents that that. I just felt that if we were going to do 6 6 contacted me were supportive of it. it in 20 -- when was it? 2007? 7 7 But some could argue that they 2006. Q. 8 8 were supportive of it because the first A. 2006? 9 9 African-American president was proposing it. Q. Yeah. 10 10 President Clinton tried it with his wife A. -- then it should apply to 11 leading the effort, and Congress couldn't get 11 everyone. 12 it passed. 12 Q. Did you meet with or consult with 13 And there are some who would say 13 any African-American leaders --14 14 today that people are opposed to it because it A. I did. 15 was President Obama's bill. Just as there are 15 O. -- on this issue? 16 some people would believe today that if 16 A. I -- I talked with -- before big 17 President Trump had proposed it, there are 17 boats, TARP, the voting rights extension, the 18 some who would support it even if it were the 18 Affordable Care Act, there were -- I would 19 same bill. 19 oftentimes seek advice even though, as a 20 20 I just thought it was a bad piece congressman, you don't need to seek it because 21 of legislation, that we needed to do 21 you're going to get it anyway. But -- but I 22 something, but I thought to do it on a 22 oftentimes would seek the advice of -- of Page 154 Page 156 1 1 partisan vote would divide the country. friends in a very unofficial way. 2 Q. With regards to the Voting Rights 2 And yes, I -- I talked with a 3 3 Act, did you hold any town halls -number of my African-American friends about 4 4 A. I did. it, about my logic behind it. One is a very 5 5 -- on that issue? good friend of mine. He was a colonel in the 6 6 Well, I didn't hold any town halls Air Force, and he said actually -- and he 7 7 on that issue. I -lived in south Florida at the time. He said, 8 8 Q. Or did it came up at town halls? I think you make a pretty good point. 9 9 It came up at some. I defended my So would you be --10 10 vote. And even with people that disagreed MR. DAVIS: How -- how we doing? 11 11 with me -- and there were some, but I think Governor's going to need our Chief of Staff 12 12 they respected the fact that the -- the -- the back before too terribly long. 13 13 logic that I used. But yes, I mean, there MS, MADDURI: Understood. I don't 14 14 were people -- my executive assistant is -have too much more. Just a page. 15 15 was African-American. (By Ms. Madduri) So would you be 16 16 Uh-huh. supportive -- I'm -- I'm sure you know that 17 She was conservative. She was a 17 now the Supreme Court has overturned the part 18 18 Republican. And she said, Jo, this is hard of the Voting Rights Act that I believe were 19 19 for me to explain when I go home at discussed in Section 4 and Section 5, the 20 20 Thanksgiving. preclearance requirement, that only applied 21 21 And when I told her my reasoning, to, you know, specific states as you 22 22 she went home at Thanksgiving. And she came mentioned.

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```
1
                  Would you be supportive of
                                                                1
                                                                       think, if any, exist that African-Americans
   2
                                                                2
          reinstating those sections if it applied to
                                                                       don't tend to support Republicans?
   3
          all states, all jurisdictions equally?
                                                                3
                                                                           A. I -- I really don't have an
   4
                  Well, I -- I don't have a vote
                                                                4
                                                                       informed opinion about that.
  5
                                                                5
          anymore.
                                                                               MR. TAYLOR: Make sure I
   6
             Q.
                  Understood. But your view on
                                                                6
                                                                       understand the extent of the question. His
                                                                7
         that?
                                                                       personal opinion about why African-Americans
                                                                8
             A. But look, I -- my view -- I would
                                                                       support Republicans or Democrats?
  9
                                                                9
         be consistent with my view. I thought it
                                                                               MS. MADDURI: Okay.
 10
                                                              10
         should apply to all states.
                                                                                (By Ms. Madduri) Do you think the
 11
             Q. Do you think there's any kind of
                                                              11
                                                                       same is true on the other side? Do you think
 12
         partisanship divide between African-American
                                                                      white voters tend to support Republicans more
 13
         and white voters in your district or Alabama
                                                              13
                                                                      often?
 14
         as a whole?
                                                              14
                                                                          A.
                                                                                Well -- well, are you talking
 15
             A. Define "partisanship divide."
                                                              15
                                                                      about Alabama or you --
 16
                 Do you think one race, whether
                                                              16
                                                                          Q.
                                                                               Yeah ---
 17
         white or black, votes more for Democrats or
                                                              17
                                                                               -- talking about nationally?
 18
         Republicans?
                                                              18
                                                                               -- Alabama, Alabama, Your
 19
                  Sadly, I think that the evidence
                                                              19
                                                                      district, your -- within your experience
 20
                                                              20
         would suggest that more African-Americans vote
                                                                      personally.
 21
                                                              21
         Democrat than Republican, and that's
                                                                          A. In -- in the last 35 years, but it
 22
         frustrating to Republicans like me who want to
                                                              22
                                                                      wasn't that long ago when Alabama was a
                                            Page 158
                                                                                                         Page 160
  1
                                                               1
         make -- in -- in the words of a former party
                                                                      one-party state.
  2
                                                               2
         chairman, who want to build a big tent.
                                                                         Q. Uh-huh. Do you have --
  3
                                                               3
                 And we want to give people who
                                                                         A. It was a Democrat state.
  4
                                                               4
         have the same values and the same goals and
                                                                              And you've -- you've been -- I
  5
         the same aspirations a room in our party.
                                                               5
                                                                      mean, you've watched that transformation, I'm
  6
                 In your view, why -- why do you
                                                               6
                                                                      sure. Do you have any views on why that
  7
                                                               7
         think African-Americans tend to vote for
                                                                      transformation happened?
  8
                                                               8
         Democrats more?
                                                                         A. I -- I think many former Democrats
 9
                                                               9
            A. That's like asking me to read the
                                                                      who became Republicans would tell you that the
10
                                                             1.0
         minds of the legislature. I -- I don't know.
                                                                      party that they knew and grew up in changed
11
         I was very proud of my many, many
                                                             11
                                                                      and no longer reflected their views and
12
                                                             12
         African-American friends and supporters from
                                                                      values.
13
        all walks of life. And I was equally proud to
                                                             13
                                                                              And, I mean, President Reagan
14
         represent those that did not support me, but I
                                                             14
                                                                     switched parties and --
15
                                                             15
         did everything I knew to do to serve all
                                                                         Q. Uh-huh.
16
                                                             16
        people well and with integrity.
                                                                         A. So there are a lot of examples of
17
                 And I can't really look back on --
                                                             17
                                                                     people. George Wallace, Jr --
18
        on that chapter and think well, if I had done
                                                             18
                                                                         Q. Uh-huh.
19
                                                             19
        things differently, I might have gotten a few
                                                                         A. -- the son of former Democrat
20
                                                             20
                                                                     Governor George Wallace, switched parties.
        more votes here or a few more votes there.
21
                                                             21
            Q. Just in -- and just in your
                                                                             A lot of people switched parties,
22
        opinion, do you think -- what reasons do you
                                                             22
                                                                     but I think that the national party, as
                                           Page 159
                                                                                                        Page 161
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1	evidenced by what's going on today, that the	1	congressional district.
5	Democrats continue to move further and further	2	A. Well, clearly the the continued
3	to the left. And I think that for a lot of	3	development of the port of Alabama is unique
4	people who grew up in Alabama being a	4	to Mobile. It is a port that serves the whole
5	Democrat, they just don't recognize that party	5	state, but we are as I say, I think we're
6	anymore.	б	the 13th largest port.
7	Q. Are there any specific issues that	7	We're we're in a position with
8	jump out to you in terms of this leftward	8	what the state is doing with the new
9	movement	9	infrastructure bill. We're in a position to
10	A. Well	10	invest a sizable amount of resources to make
11	Q that you think they	11	Mobile one of the top five port cities in the
12	A. I –	12	nation. That's going to great a whole new
13	Q disagree with?	13	economy of jobs and opportunities.
14	A. I think everything from today's	14	You won't need a four-year degree
15	run up to the presidential campaign is about,	15	or even a two-year degree, but you'll be able
16	you know, universal free health care. Well,	16	to make 85 or 90 or \$100,000 a year, which is
17	we passed the Affordable Care Act. It's not	17	more than double the average family of four
18	free. And there's no way it will ever be	18	income. That's big time. That's a big-time
19	free. You got to pay for it if you're going	19	opportunity.
20	to have a quality health care service.	20	The continued growth of the
21	So I I just think that even my	21	acrospace industry in Mobile with Airbus and
22	Democrat friends in Alabama today, and I've	22	the continued growth of the shipbuilding
	Page 162		Page 164
	-		
1	got many of them, have a hard time defending	1	industry, I mentioned the shipbuilder Austal,
2	some of the socialistic policies and and	2	they're the ones building the Navy ships. But
3	views of the of the national Democrat	3	they are competing now with a for a
4	party.	4	contract to get a frigate that would add
5	Q. And I'm just to make sure	5	another 2500 people.
6	you're not too worried, I'm at pretty much the	6	So you take 4500 people that work
7	end of everything. Just a couple more	7	there now and you add another 2500 people,
8	questions for you.	8	that's a game changer to your economy. So the
9	A. I feel like I've been a political	9	Mobile economy is also - I mean, it it
10	commentator.	10	takes a special skill set to be a pipe fitter
11	Q. Well, I mean, your perspective is	11	on a ship or to to be a welder on an
12	interesting.	12	airplane. You don't want someone who's not
13	A. Sure.	13	trained to do that.
14	Q. You've been involved in space.	14	So one of our challenges is to
15	A. Not complaining.	15	continue to grow our economy, to continue to
16	Q. Yeah.	16	grow our workforce so that young people who
17	A. Not complaining.	17	are born in that wonderful town today have a
18	Q. You can you can become a pundit	18	chance to get a good education, get a job, and
19	after this.	19	raise their family in a place that they love
20	I'm curious if you think there are	20	and call home.
21	any unique needs in the in the City of	21	Q. Uh-huh. Do most people that work
22	Mobile as opposed to the rest of the	22	in Mobile, do they all live in that same
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ij.

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1	space, or are they also coming from other	1	General.
2	counties?	2	 Q. I actually don't know exactly, so
3	A. They live in other counties, but a	3	I can't I can't comment on
4	large percentage of them live in the Mobile,	4	A. I believe
5	Baldwin County area. Goes back to that	5	Q that one way or the other.
6	continuity and community of of interest.	6	A. I believe that's true.
7	Q. Do you see any benefits to	7	Q. Okay.
8	African-Americans in Mobile if they were	8	A. And I do find it interesting
9	included in a district that also included	9	personally that his Justice Department
10	counties from the Black Belt area?	10	approved this map. And that it was good when
11	A. They are.	11	he was Attorney General, and that now there's
12	Q. I guess more counties from the	12	a desire to change it, I I don't understand
13	Black Belt area as opposed to where they are	13	the logic behind that.
14	now?	14	Q. Okay.
15	A. Well, the the district that	15	MS. MADDURI: Well, I think I
16	if if the legislature had the ability to	16	think that's all my questions.
17	create a new district that would be ideal in	17	THE WITNESS: Okay.
18	every setting, in my view, it would be as	18	MR. DAVIS: Before we go off the
19	close to what we've got now as we have,	19	record, do we need to talk? Let's step out in
20	because of the historical similarities.	20	the hall.
21	because of the recent convergence.	21	THE VIDEOGRAPHER: We are off the
22	It's like we were talking about	22	record at 12:44.
	Page 166		Page 168
1		1	
2	earlier with Baldwin County, the Baldwin	2	(A recess was taken.)
3	County in 1950 and the Baldwin County of today	3	THE VIDEOGRAPHER: We are on the
4	are two different places.	4	record at 12:46.
5	I I can't personally see that	5	MR. DAVIS: Defendant has no
6	there's going to be any real benefit to		questions. Thank you, Mr. Bonner.
	splitting Mobile up or to even splitting	6	MS. MADDURI: Thank you, sir.
7	Mobile and Baldwin Counties apart just for	7	THE VIDEOGRAPHER: This ends MPEG
8	the the political benefit of the	8	three and concludes the deposition of Josiah
9	plaintiffs. I I think that you've get to	9	Bonner. We are off the record July 30th,
	think about the 780,000 people who live there	10	2019, and the time is 12:46 p.m.
	and who currently are interconnected in so	11	
	many different ways as we've discussed.	12	(The deposition of JOSIAH BONNER
13	Q. What do you mean when you say "the	13	was concluded at 12:46 p.m.)
	political benefits of the plaintiffs"?	14	
15	A Well, the the plaintiffs are	15	
	the ones who are advocating for the second	16	
	district, I believe.	17	
18	Q. (Attorney nods head.)	18	
19	A. And I believe I'm right that one	19	
20	of the correct me if I'm wrong, that one of	20	
21	the people at the national level that is	21	
22	advocating for this is the former Attorney	22	
	Page 167		Page 169

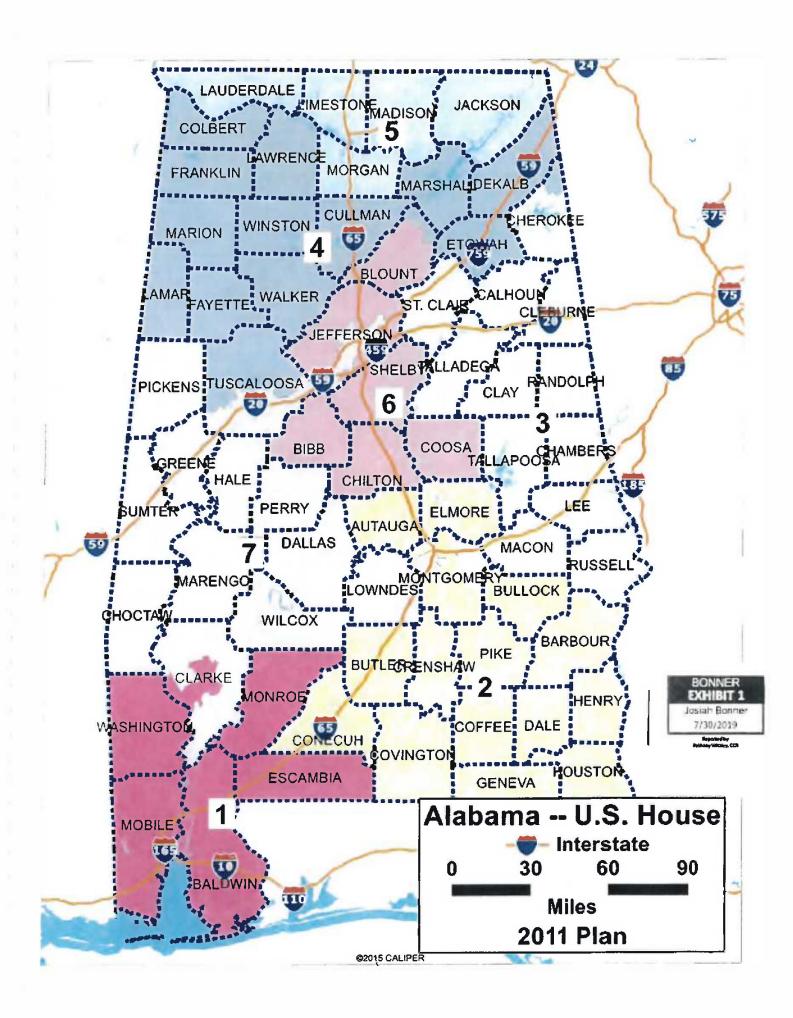
Chestnut, et al., v. John H. Merrill

Josiah Bonner

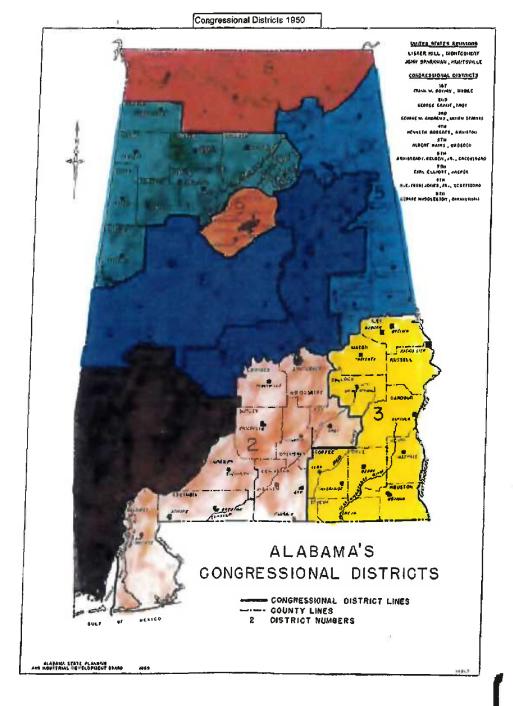
1	* * * * * * * * * *	1	Digital Evidence Group, L.L.C.
2 3	REPORTER'S CERTIFICATE * * * * * * * * * * * *	2	1730 M Street, NW, Suite 812 Washington, D.C. 20036
	STATE OF ALABAMA)	3	(202) 232-0646
4	COUNTY OF ST. CLAIR)	4	SIGNATURE PAGE
5	I, Bethany Whaley, Certified Court		Case: Lakeisha Chestnut, et al., v. John H. Merrill
6	Reporter and Notary Public in and for the	5	Witness Name: Josiah Bonner
İ	State of Alabama at Large, do hereby certify	6	Deposition Date: July 30, 2019
7	that on July 30, 2019, I reported the	7	I do hereby acknowledge that I have read
8	aforementioned proceedings, and that the pages		and examined the foregoing pages
9	herein contain a true and accurate	8	of the transcript of my deposition and that:
10	transcription of the said proceedings.	9	
11	I further certify that I am	10	(Check appropriate box): () The same is a true, correct and
12	neither of kin nor of counsel to the parties	11	complete transcription of the answers given by
13	to said cause, nor in any manner interested in		me to the questions therein recorded.
	the results thereof.	12	() Except for the changes noted in the
14	THE ADDRESS MANAGES	13	attached Errata Sheet, the same is a true,
15		1 13	correct and complete transcription of the answers given by me to the questions therein
16	This the 12th day of August, 2019.	14	recorded.
17	s/s Bethany Whaley	15	
18	Bethany Whaley, ACCR 661	16	
19	Certified Court Reporter and	17 18	DATE WITNESS SIGNATURE
20	Notary Public for the	19	
21	State of Alabama	20	
22		21	
22	My commission expires 3/27/22.	22	DATE NOTARY
	Page 170		Page 172
1	Josiah Bonner, c/o	1	Digital Evidence Group, LLC
	Office of the Attorney General	2	<u>.</u>
2	501 Washington Avenue	1	1730 M Street, NW, Suite 812
	Montgomery, Alabama 36130-0152	3	Washington, D.C. 20036
3		4	(202)232-0646
4	Case: Lakeisha Chestnut, et al., v. John H. Merrill	5	
4	Date of deposition: July 30, 2019	6	ERRATA SHEET
5	Deponent: Josiah Bonner	7	
6		8	Case: Lakeisha Chestnut, et al., v. John H. Merrill
7	Please be advised that the transcript in the above	9	Witness Name: Josiah Bonner
8	referenced matter is now complete and ready for signature.]	17.33-3-3-3-3-3-3-3-3-3-3-3-3-3-3-3-3-3-3
9	The deponent may come to this office to sign the transcript,	10	Deposition Date: July 30, 2019
11	a copy may be purchased for the witness to review and sign,	11	Page No. Line No. Change
12	or the deponent and/or counsel may waive the option of signing. Please advise us of the option selected.	12	
13	Please forward the errata sheet and the original signed	13	
14	signature page to counsel noticing the deposition, noting the	14	•
15	applicable time period allowed for such by the governing	15	
16	Rules of Procedure. If you have any questions, please do		
17	not hesitate to call our office at (202)-232-0646.	16	
18	· · · · · · · · · · · · · · · · · · ·	17	
19		1.8	
20	Sincerely,	19	
	Digital Evidence Group	20	
21	Copyright 2019 Digital Evidence Group	21	
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22	express written consent.	22	Signature Date
22		22	Signature Date Page 173

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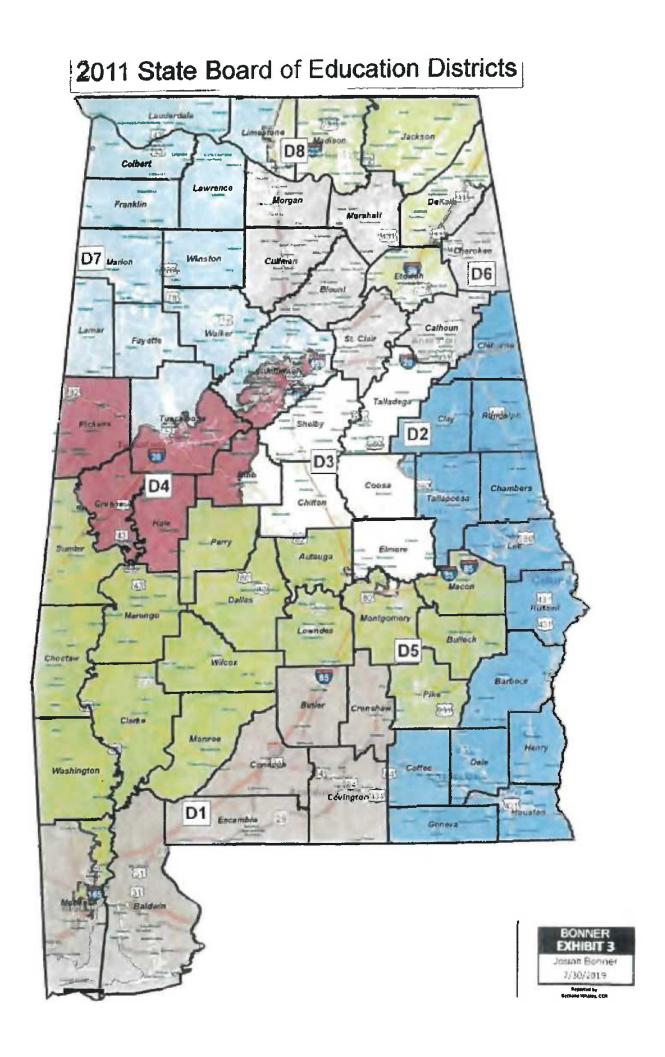


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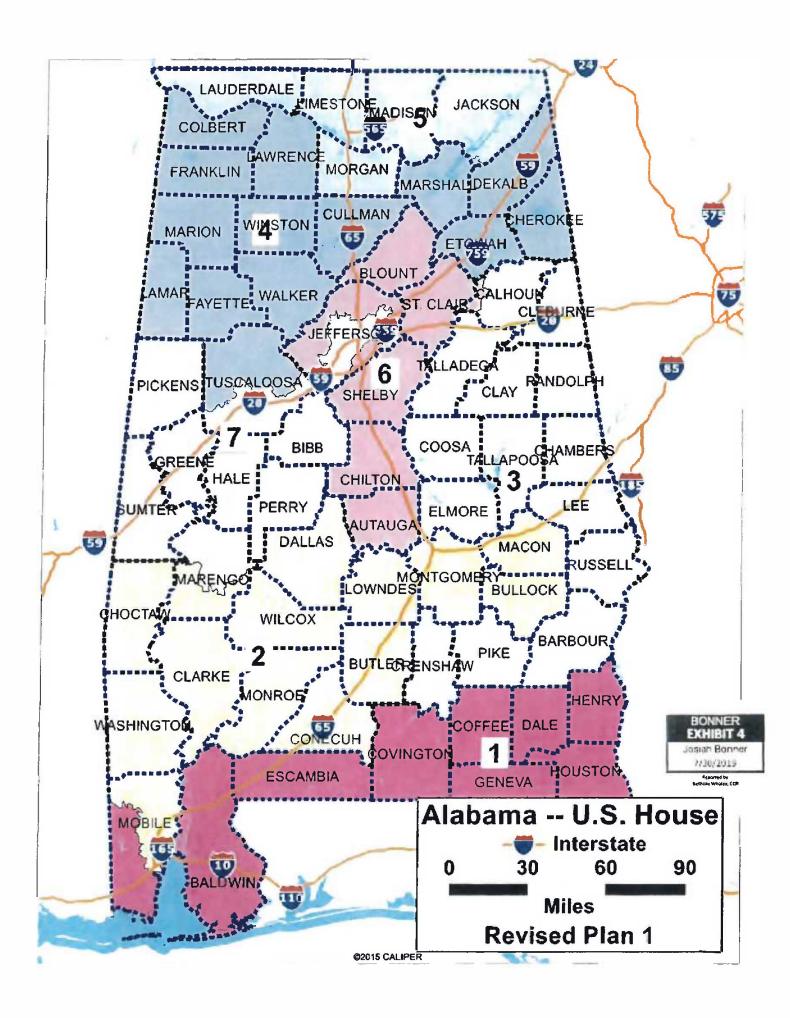




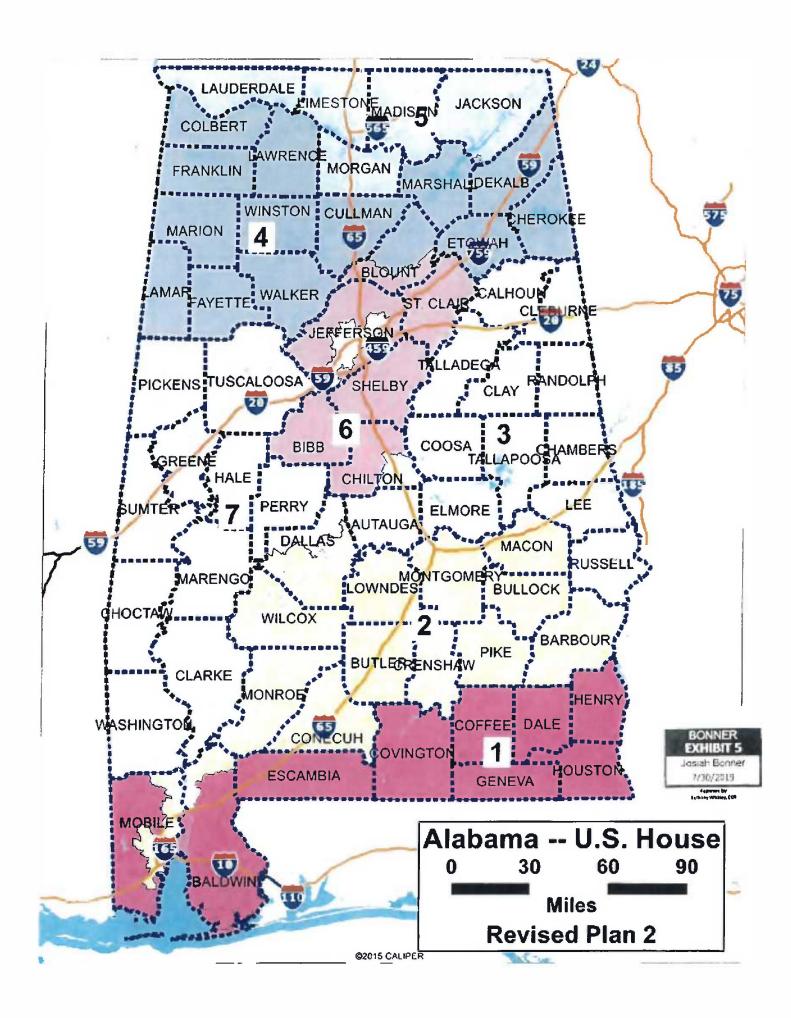


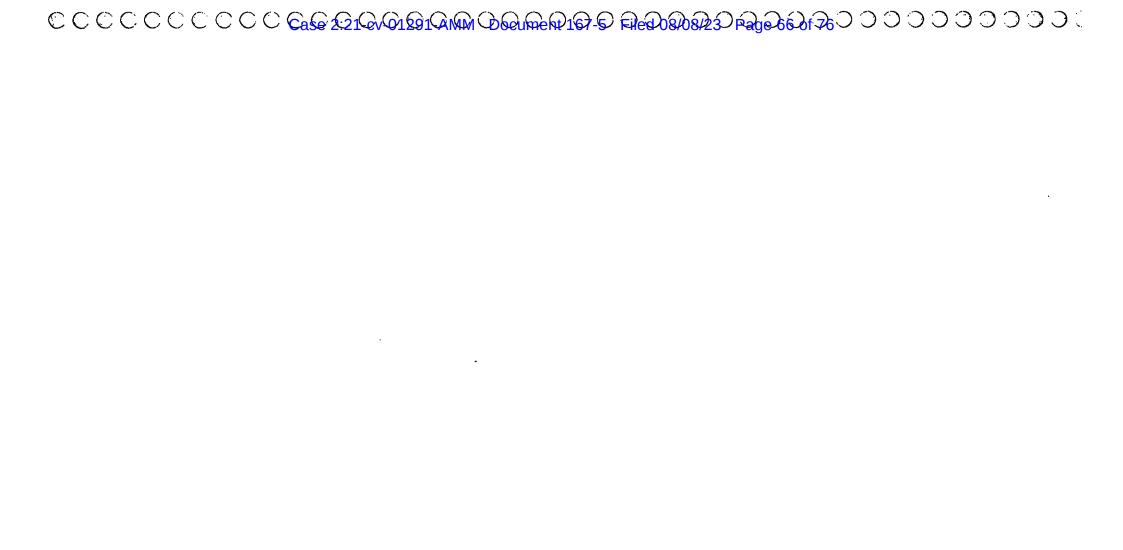


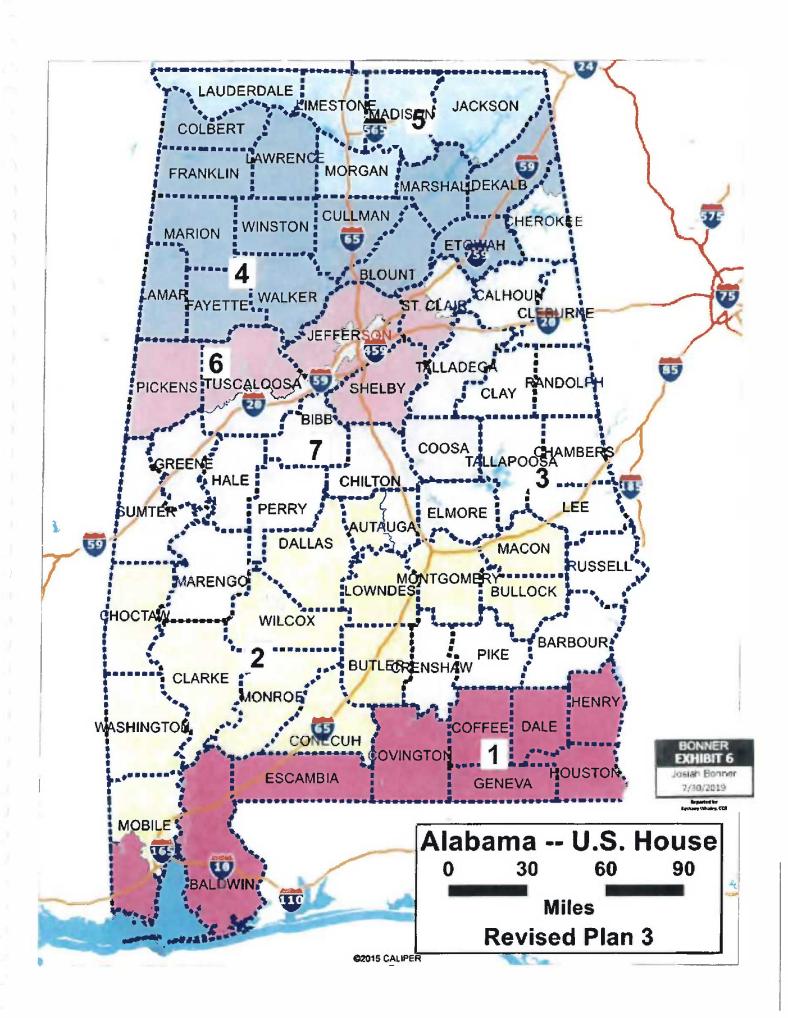




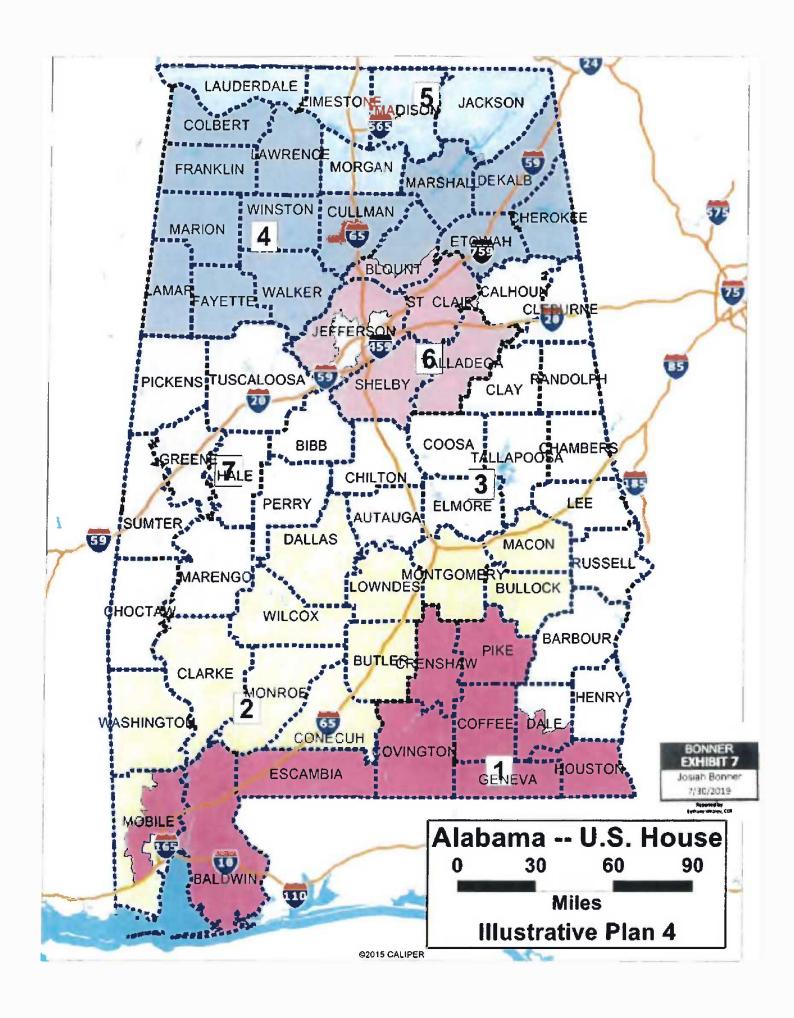












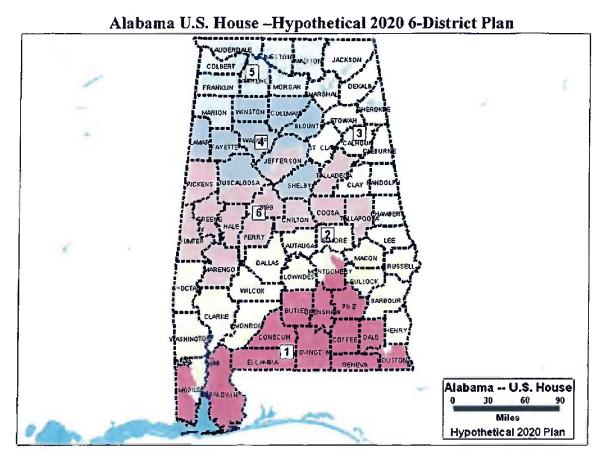
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VI. Hypothetical 2020 Plan

(a) Geographic Area

41. The map in **Figure 2** (on the next page) depicts a 6-district hypothetical 2020 plan ("Hypothetical Plan"), with a realistic possibility that two of the six districts will be majority-Black CVAP by 2020.

Figure 2



42. The Hypothetical Plan is drawn using 2010 VTDs (and 2010 population), with a projected 2020 statewide population of 4.9 million (slightly

